



East and Horn of Africa

Operational highlights

- UNHCR signed repatriation agreements with the Governments of Sudan and its neighbours Ethiopia and Uganda, allowing voluntary returns from asylum countries in the region to Southern Sudan.
- The Office was greatly involved in the development and adoption of Kenya's Refugee Act, which strengthened the Government's capacity to manage refugee affairs. In Uganda, UNHCR helped draft a Refugee Bill which was adopted by Parliament and paved the way for more government involvement in refugee protection.
- UNHCR assumed more responsibility for internally displaced persons (IDPs) in Uganda and led the protection cluster in the country. Some 300,000 IDPs returned to their areas of origin following the cessation of hostilities between the Government and rebels in northern Uganda. UNHCR also led the protection and shelter clusters in Somalia.
- The Office protected and assisted some 34,000 Somali refugees who fled to neighbouring countries when armed conflict broke out between the Transitional Federal Government (TFG) of Somalia and the Union of Islamic Courts militias.
- UNHCR continued to work closely with the African Union (AU) and other regional institutions on issues concerning refugees and IDP's in Africa.

Djibouti

Eritrea

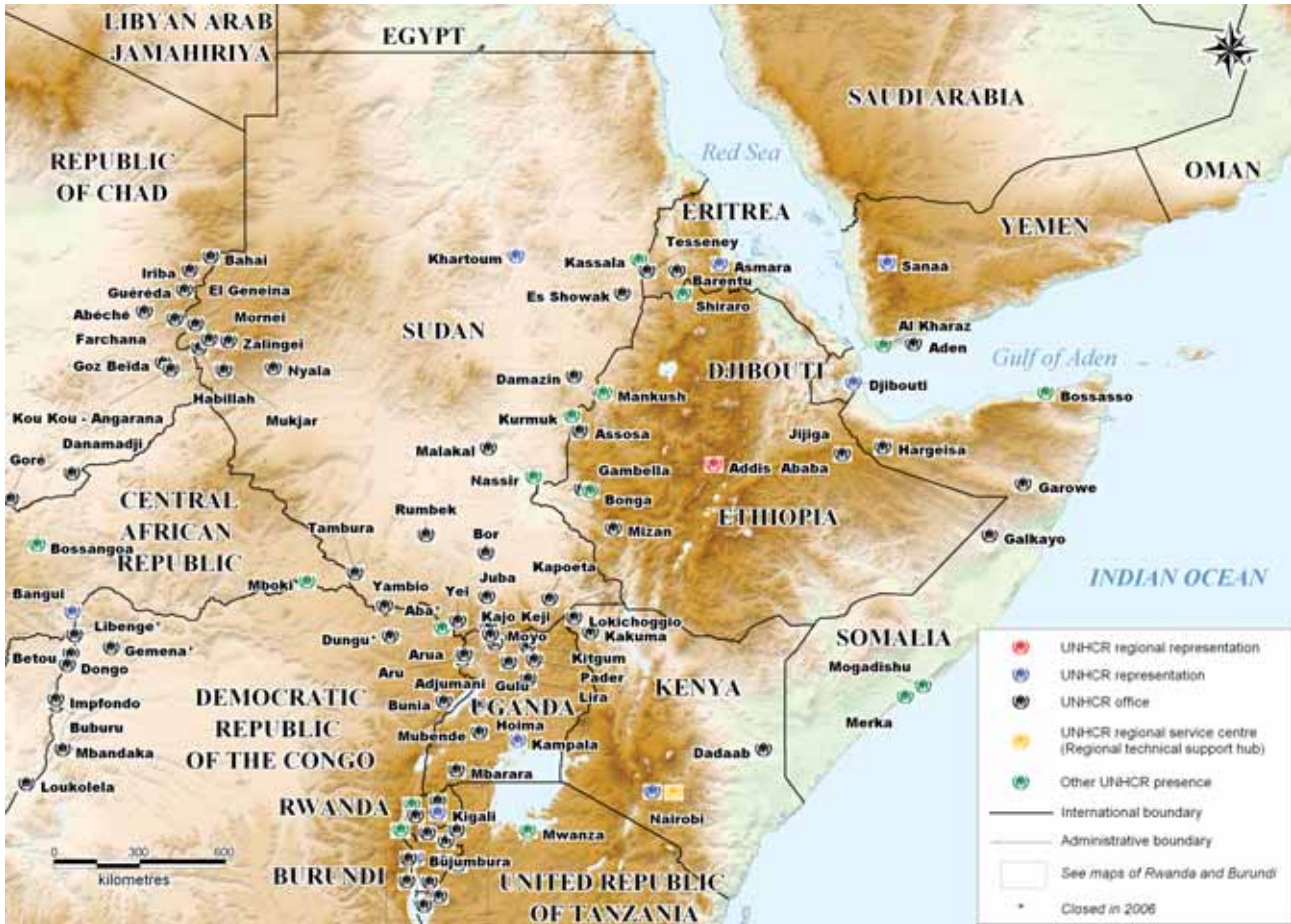
Ethiopia

Kenya

Somalia

Sudan (see under Chad/Sudan Situation)

Uganda



Working environment

Insecurity and political instability persisted throughout the year in Somalia. Fighting between the Transitional Federal Government and the Union of Islamic Courts escalated in December. The TFG, backed by troops from Ethiopia, emerged victorious, and installed itself in the capital, Mogadishu. Nonetheless, insecurity and lack of access to most parts of central and southern Somalia during the year hampered protection monitoring and delivery of humanitarian assistance to those in need.

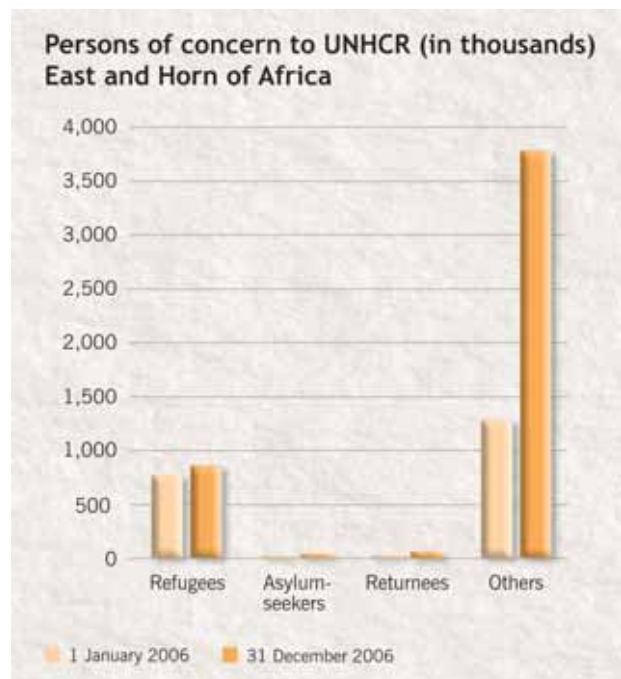
The border dispute between Eritrea and Ethiopia remained unresolved, and tensions were high, hindering development and humanitarian activities. Following the renewal of armed conflict in Somalia in 2006, Kenya closed its border with Somalia late in the year for security reasons.

Achievements and impact

In 2006, UNHCR planned to assist governments in the East and Horn of Africa to reinforce institutional structures and build their capacities to protect refugees. The Office aimed to provide international protection and multi-sectoral assistance to all refugees and strengthen their participation, especially women, in assessing needs and planning and implementing programmes. UNHCR

also planned to promote the voluntary repatriation of Sudanese refugees as well as actively seek resettlement opportunities for refugees with special needs.

A tripartite repatriation agreement signed by UNHCR and the Governments of Sudan and Uganda allowed the Office to help some 5,000 refugees return to Southern Sudan. A similar agreement with the Government of Ethiopia allowed the repatriation of approximately 4,600 Sudanese refugees from Ethiopia. Almost 1,500



refugees in the subregion were resettled in third countries.

Kenya adopted a Refugee Act in 2006, which incorporates the principle of *non-refoulement* and provides for the establishment of national structures to deal with asylum issues. A new Refugee Act ensuring refugees of their basic rights was also adopted in Uganda.

A major breakthrough was achieved in August when the Government of Uganda and the rebel Lord's Resistance Army signed a cessation of hostilities agreement, an important step towards a negotiated solution to the conflict. UNHCR helped 300,000 IDPs to return to their areas of origin.

As the lead agency in the protection cluster for IDPs, UNHCR set up a monitoring system and established protection working groups in Uganda and Somalia. UNHCR also provided assistance to IDPs in the two countries.

Constraints

Poor security and escalating conflicts, in addition to drought and floods, caused major population movements within and from Somalia. Limited humanitarian access to populations of concern in central and southern Somalia aggravated conditions there. In "Somaliland" and "Puntland", inadequate services and low absorption capacity hampered the sustainable reintegration of returnees. Limited absorption capacity was a problem in Southern Sudan as well, and slowed down the repatriation of Sudanese refugees from Kenya, Uganda and Ethiopia.

Operations

UNHCR's operations in **Ethiopia, Eritrea, Kenya, Somalia** and **Uganda** are described in separate chapters.

Of the two remaining refugee camps in **Djibouti**, Holl Holl was closed in June, following the transfer of the residual camp population of 2,500 to Ali-Addeh camp. A registration and profiling exercise was carried out in December. The present camp population stands at approximately 6,300 people, mostly Somalis. In 2006, UNHCR assisted the return of more than 1,200 refugees to "Somaliland".

The **Regional Support Hub (RSH)** in Nairobi assisted 17 UNHCR operations across the East and Horn of Africa, Central Africa and the Great Lakes. The RSH provided technical and expert support in the areas of durable solutions, registration and documentation, refugee women and children, resettlement and response to

sexual and gender-based violence. It also assisted the offices under its purview to improve financial control, supply-chain management, field safety, staff welfare and public information.

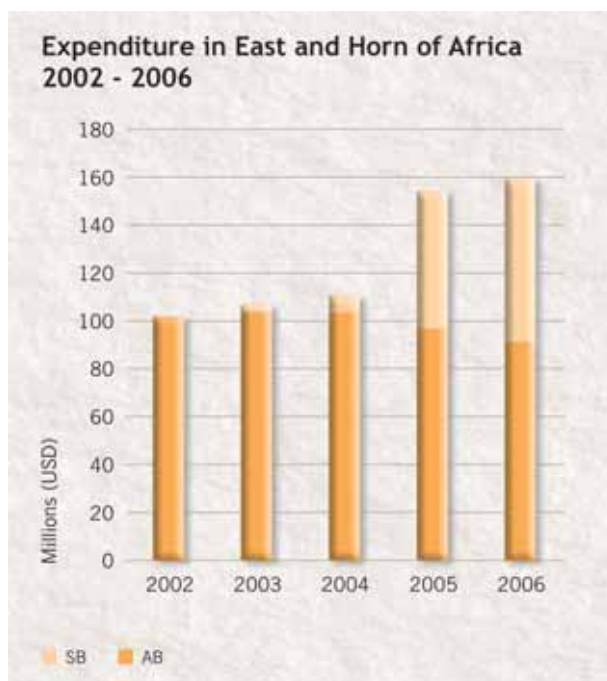
Considerable progress was made in activities related to HIV and AIDS in the East and Horn of Africa in 2006. Refugees in Kenya and Uganda received comprehensive HIV and AIDS interventions, ranging from awareness-raising, voluntary counselling and testing, prevention of mother-to-child transmission, antiretroviral treatment, clinical assistance for rape victims and post-exposure prophylaxis. However, in Djibouti, Eritrea and Ethiopia, HIV and AIDS interventions remained nascent and focused on awareness.

The African Union (AU) Liaison Unit in Addis Ababa

worked closely with the African Union, the Inter-Governmental Agency for Development (IGAD), and governing bodies of the African Development Bank and the Economic Commission for Africa. The Office played an active role in the organization of a ministerial conference on refugees, returnees and IDPs in June. It also helped the AU develop its policy on post-conflict reconstruction and development and its guidelines on post-primary education for refugees and maintaining the civilian character of refugee camps.

Financial information

Throughout 2006, the adoption of austerity measures restricted the implementation of UNHCR's operations and reduced the Office's ability to provide basic services to refugees. The Office was able to continue its most critical operations in the region by reallocating resources, but considerable gaps persisted in health





UNHCR/K. Gebre Egrlabher

The first UNHCR convoy carrying 500 refugees from Ethiopia's Bonga camp to Sudan was mostly made up of children who were going to their homeland for the first time.

care, nutrition, education, water supply and sanitation, shelter and community development.

UNHCR's expenditures in the East and Horn of Africa rose from USD 102 million in 2002 to USD 159 million in 2006. This was mainly due to the introduction of supplementary budgets as the Office became more

engaged with IDPs, particularly in Uganda and Somalia, and with repatriation to Southern Sudan. Operations in Eritrea and Ethiopia were scaled down over the past five years as durable solutions were found for refugees through voluntary repatriation.

Budget and expenditure (USD)

Country	Final budget			Expenditure		
	AB	SB ¹	Total	AB	SB	Total
Djibouti	2,828,108	0	2,828,108	2,675,492	0	2,675,492
Eritrea	7,085,149	185,929	7,271,078	6,544,744	880	6,545,624
Ethiopia	15,548,783	2,682,729	18,231,512	14,478,466	2,029,779	16,508,245
Kenya	35,659,435	3,300,517	38,959,952	30,723,383	1,892,741	32,616,124
Somalia	6,225,061	4,431,118	10,656,179	6,055,328	1,038,587	7,093,915
Sudan	13,574,422	64,690,524	78,264,946	12,209,522	56,361,540	68,571,062
Uganda	15,402,299	11,186,643	26,588,942	14,252,895	6,703,423	20,956,318
Regional Support Hub in Kenya	5,804,130	309,590	6,113,720	4,286,747	309,590	4,596,337
Total	102,127,385	86,787,050	188,914,435	91,226,577	68,336,540	159,563,117

¹ Does not include a 7 per cent support cost that is recovered from contributions to meet indirect costs for UNHCR.

Restricted voluntary contributions (USD)			
Earmarking	Donor	AB	SB
East and Horn of Africa			
	Canada	1,363,636	0
	Denmark	3,871,162	0
	Finland	1,275,510	0
	Japan	2,000,000	0
	Sweden	6,407,035	0
Sub-total		14,917,343	0
Eritrea			
	CERF	299,993	0
	Japan	900,000	0
	Norway	19,968	0
	United States	1,424,917	0
Sub-total		2,644,878	0
Ethiopia			
	Austria	382,653	0
	CERF	600,000	0
	Czech Republic	94,326	0
	Germany	329,381	0
	Japan	1,000,000	0
	Norway	19,968	0
	UN Trust Fund for Human Security	45,000	0
	United States	2,490,439	0
Sub-total		4,961,767	0
Kenya			
	Australia for UNHCR	106,936	0
	Austria	329,381	0
	Canada	438,596	0
	CERF	3,794,808	0
	<i>Deutsche Stiftung für UNO-Flüchtlingshilfe E.V.</i>	401,778	0
	European Commission	657,895	0
	France	395,257	0
	Germany	1,761,986	0
	Ireland	381,679	0
	Japan	3,000,000	0
	Japan Association for UNHCR	336,846	0
	Liechtenstein	41,322	0
	Luxembourg	658,762	0
	Nike EMEA (Netherlands)	122,849	0
	Norway	75,317	0
	Private donors in Italy	12,681	0
	Private donors in Kenya	2,600	0
	Private donors in Switzerland	16,260	0
	Spain	0	502,513
	Switzerland	112,645	0
	United Kingdom	2,550,932	0

Earmarking	Donor	AB	SB
	United States	5,654,658	0
Sub-total		20,853,189	502,513
Somalia			
	Australia for UNHCR	0	13,996
	Finland	0	637,755
	Germany	1,275,510	0
	Italy	0	314,070
	Luxembourg	658,762	0
	Netherlands	482,000	0
	Norway	638,978	798,722
	Private donors in France	178	0
	Saudi Red Crescent Society	494,006	0
	Sweden	0	679,348
	United Kingdom	0	1,376,936
	United States	1,261,015	0
Sub-total		4,810,448	3,820,828
Sudan			
	African Union	0	100,000
	Australia	47,875	0
	Australia for UNHCR	0	121,592
	Canada	0	3,617,828
	CERF	0	1,500,000
	Common Humanitarian Fund for Sudan	700,000	16,134,773
	Czech Republic	111,190	0
	Denmark	0	2,778,284
	Estonia	0	64,232
	European Commission	0	3,642,053
	Florindon Foundation (Switzerland)	0	95,420
	France	0	324,111
	Germany	1,275,510	1,442,085
	Ireland	447,958	0
	Italy	0	1,900,405
	Japan	3,000,000	14,000,000
	Japan Association for UNHCR	28,789	113,860
	Luxembourg	1,317,523	302,297
	Norway	303,030	1,212,121
	Online donations (Headquarters)	0	80,333
	Private donors in Austria	0	47
	Private donors in Canada	0	5,529
	Private donors in Portugal	0	628
	Private donors in Switzerland	0	151
	Shinnyo-en Foundation (Japan)	0	50,000
	Sinitus AG (Switzerland)	0	152,931
	South Africa	0	321,301
	Spain	0	3,091,305
	Sweden	502,513	1,005,025

Earmarking	Donor	AB	SB
	TOTAL (France)	0	128,535
	United States	2,117,544	26,560,000
	USA for UNHCR	0	38,870
Sub-total		9,851,932	78,783,717
Uganda			
	Belgium	123,077	658,762
	Canada	0	223,214
	France	90,689	90,689
	Germany	538,115	0
	Ireland	253,807	0
	Japan	1,100,000	0
	Netherlands	0	2,410,000
	Norway	1,597,444	2,212,389
	OPEC Fund for International Development	150,000	0
	Spain	0	367,152
	Sweden	0	1,358,696
	United States	2,681,159	2,500,000
Sub-total		6,534,291	9,820,902
Total		64,573,849	92,927,959