Global strate

NHCR'S Global Strategic Priorities reflect areas of critical concern for which the Office seeks improvement during 2010 and 2011. They help UNHCR to address the needs of refugees and others of concern by defining a common set of priorities to guide operations' design, planning and implementation. The Priorities set targets for improvement which are best estimates of what can be achieved with full funding of the comprehensive budget. Opportunities to reach some targets are beyond UNHCR's control, as they depend on government actions, community engagement or sustained stability in certain regions.

In 2010, UNHCR received 58 per cent of the funding required to address the needs identified in the comprehensive budget. Nonetheless, the Office worked towards meeting as many of the priority targets as possible. The 2010-2011 biennium was the first time UNHCR has set such a wide range of detailed targets at the global level. Because many situations, and UNHCR operations, have evolved since the GSPs were set in 2009, operations have had to adapt to the new reporting requirements at the same time as needs on the ground have evolved. While much progress has been achieved during the first year of the biennium, impact in some areas is difficult to assess at this juncture. In presenting global progress in 2010, UNHCR recognizes that the

INDICATORS

FAVOURABLE PROTECTION ENVIRONMENT: Promote a favourable protection environment for all populations of conc

International and Regional Instruments; National Legal Frameworks

1.1

The rights of persons of concern are recognized in law and in practice. There is adequate administrative capacity to support the implementation of international protection standards.

National and Regional Migration Policy

National and regional migration policies are protection sensitive. Measures to combat smuggling and trafficking of persons permit refugees to seek asylum and help to reduce risks of violence and exploitation, particularly of children and women. Extent national legal framework consistent with international protection standards

of countries that have ratified and incorporated the 1951 Convention and/or 1967 Protocol

of countries that have ratified/ acceded to the 1954 and 1961 Statelessness Conventions

> Extent Internally Displaced Persons (IDPs) protection needs are addressed in a manner consistent with the *Guiding Principles*

Extent broader migration policies contain protection safeguards

gic priorities

situation at the country level may change rapidly according to local developments and that reporting may not take into account all related outcomes.

In many areas, progress made in 2010 shows that the Office is on track to meet the original targets. In other areas over which UNHCR has some control, it is clear that UNHCR together with its partners, needs to strengthen efforts to address certain priorities. In 2011, UNHCR will critically review the impact of its programmes, in order to improve target setting and reporting in the next biennium. In addition, the Office will work to improve data collection and analysis in order to better understand and present the results and impact of its activities. Reporting on key GSP targets has been integrated into the relevant thematic chapters of this Global Report. As UNHCR constantly adapts its field presence to respond to needs on the ground, there may be differences in the numbers of locations reporting on some GSPs in 2010, as compared to original baselines. Reasons for these changes include refugee camp closures following successful repatriation or integration programmes, the onset of new emergencies and difficulties maintaining systematic access to all populations of concern due to security and logistical challenges.

CURRENT SITUATION

TARGETS

ern to UNHCR

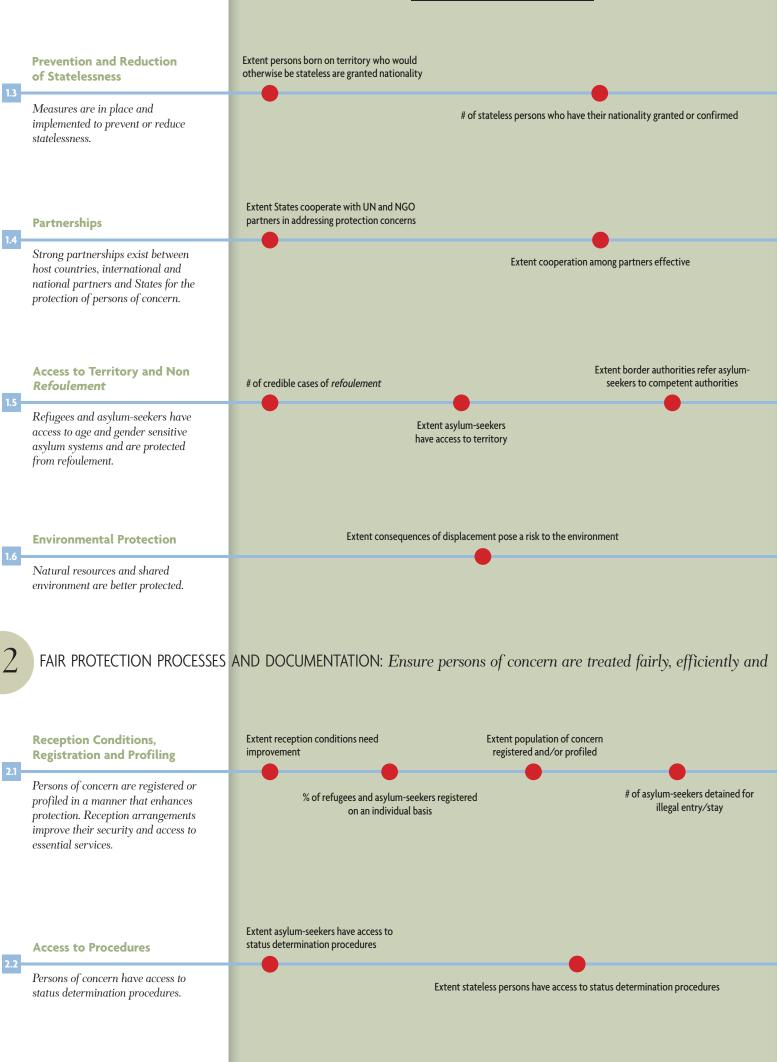
- UNHCR operations report that in at least 108 countries, the national legal framework does not adequately meet international protection standards
- 147 countries have ratified and incorporated the 1951 Convention and/or 1967 Protocol
- 63 countries have ratified/acceded to the 1954 Convention Relating to the Status of Stateless Persons and 35 countries have ratified/acceded to the 1961 Convention on the Reduction of Statelessness
- In at least 24 countries where UNHCR is operationally involved, the protection needs of IDPs are not fully addressed in a manner consistent with the *Guiding Principles*

• UNHCR operations report that in at least 71 countries, broader migration policies do not contain protection safeguards In at least 25 of these countries, the national legal framework improved to be more consistent with international protection standards

The # of countries that have ratified and incorporated the 1951 Convention and/or 1967 Protocol increased to 148 The # of countries that have ratified/acceded to the 1954 and 1961 Statelessness Conventions increased to 68 and 41 respectively

In at least 13 of these countries, there is an improvement in the manner in which the protection needs of IDPs are addressed, consistent with the *Guiding Principles*

In at least ${\bf 25}$ of these countries, migration policies improved to contain more protection safeguards



INDICATORS

TARGETS

ality to persons oe stateless

• At least 77 countries do not grant nationality to persons born on territory who would otherwise be stateless

- There are an estimated 12 million stateless persons.
 - 73 operations report that fully cooperative partnerships between the State and international and national partners are not yet in place
 - In 20 countries where UNHCR is operationally involved with IDPs, cooperation among partners needs strengthening
 - In at least 60 countries, credible reports of *refoulement* (1,777 cases) received
 - In at least 49 countries, asylum-seeker access to territory falls below acceptable standards
 - In at least 63 countries, border authorities do not systematically refer asylum-seekers to competent authorities
 - In 21 countries, there are negative environmental consequences of displacement

In at least 8 of these countries, legislation improved to grant nationality to persons born on territory who would otherwise be stateless At least half a million of these estimated 12 million stateless persons have their nationality granted or confirmed

In at least 30 of these operations, cooperative partnerships between the State and international and national partners improved to address protection concerns In at least 15 of these countries, cooperation among partners improved

In at least 16 of these countries, the risk of *refoulement* is reduced In at least 13 of these countries, access to territory for asylumseekers improved In at least 20 of these countries, border officials more frequently refer asylum-seekers to competent authorities

In at least 13 of these countries, rehabilitation efforts improved and risks reduced

without discrimination when seeking protection and that they receive adequate documentation.

- UNHCR operations report that in at least 78 countries reception conditions are not adequate and in need of improvement
- 87% (1,661,294) of refugees and asylum-seekers in 139 camps are registered on an individual basis
- 44% (1,145,839) of refugees and asylum-seekers in 103 urban areas are registered on an individual basis
- In at least 18 countries where UNHCR is operationally involved with IDPs, registration and/or profiling need improvement
- In at least 41 countries, asylum-seekers are detained (16,615) for illegal entry/stay

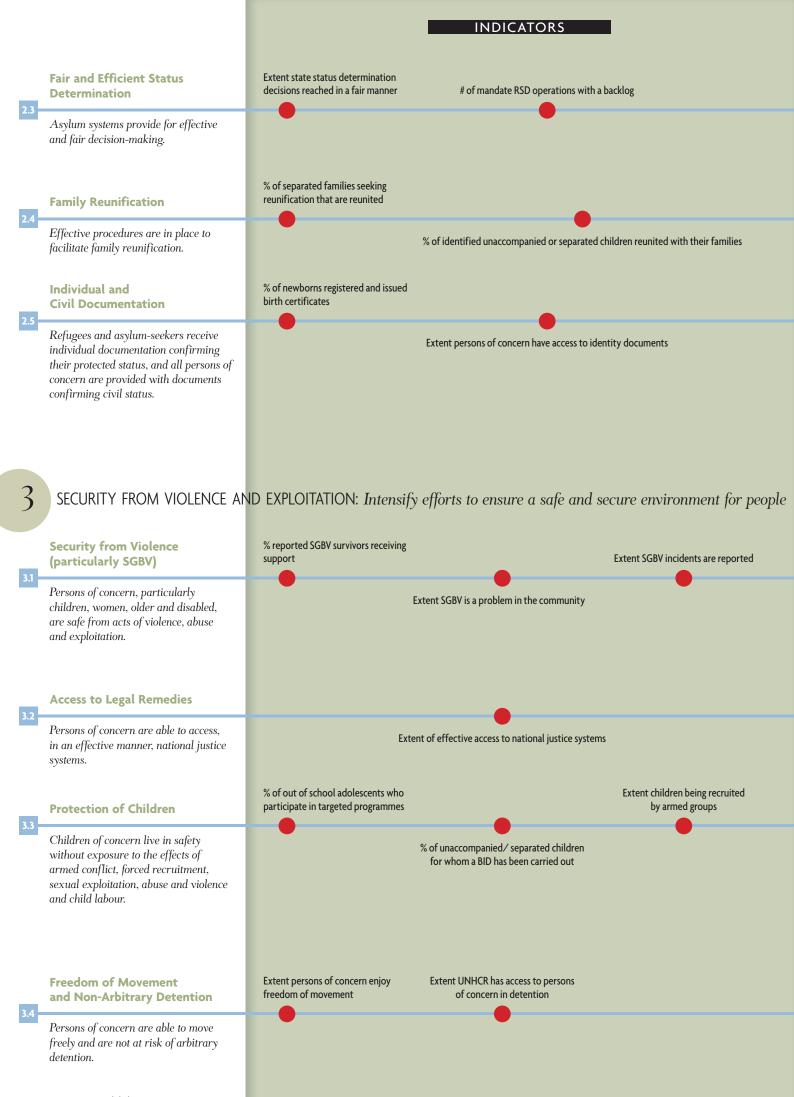
• In at least 82 countries, asylum-seekers do not have access to status determination procedures

• In at least 17 countries, it is reported that stateless persons do not have access to status determination procedures

In at least 38 of these countries, reception conditions improved The % of refugees and asylumseekers in these camps registered on an individual basis increased to 89% The % of refugees and asylumseekers in these urban areas registered on an individual basis increased to 50% In at least 7 of these countries, IDP registration and/or profiling improved

In at least 13 of these countries, the use of detention of asylumseekers for illegal entry/ stay is reduced

In at least 20 of these countries, asylum-seekers have improved access to status determination procedures In at least 6 of these countries, stateless persons have improved access to status determination procedures



- UNHCR operations report that in at least 95 countries, improvements are needed to ensure status determination decisions reached in a fair manner
- There is a backlog of 27,418 RSD decisions in 7 of UNHCR's largest mandate RSD operations
- In at least 31 countries, problems related to family reunification have been identified as a serious concern
- In at least 27 countries, problems related to reunification of unaccompanied or separated children have been identified as a serious concern
- 46% (22,528) of newborns in 103 camps are issued a birth certificate
- 49% (4,580) of newborns in 94 urban areas are issued a birth certificate
- 49% (432,002) of adult refugees and asylum-seekers in 123 camps have individual identity documents
- 41% (646,558) of adult refugees and asylum-seekers in 84 urban areas have individual identity documents
- In 13 countries where UNHCR is operationally involved with IDPs, IDPs do not have sufficient access to civil documentation

of concern, including protection from violence and exploitation.

- 83% of reported SGBV survivors in refugee camps receiving support
- In at least 48 UNHCR operations SGBV is recognized as a problem in the community
- SGBV is underreported in refugee camps. Currently, there are 22 reported incidents of SGBV per 10,000 population annually
- In at least 64 countries, populations of concern do not have effective access to national justice systems
- In at least 18 countries where UNHCR is operationally involved with IDPs, IDPs do not have effective access to national justice systems
- 67% (192,727) of out of school refugee adolescents between 12 and 17 years of age in camps do not participate in targeted programmes
- 85% (123,224) of out of school refugee adolescents between 12 and 17 years of age in urban areas do not participate in targeted programmes
- 69% of unaccompanied and separated refugee children (approximately 3,500) have not had a BID
- In at least 15 countries, children are at risk of being recruited by armed groups
- In at least 35 countries, persons of concern do not enjoy freedom of movement
- In at least 52 countries, UNHCR does not have full access to persons of concern in detention

In at least 20 of these countries, status determination decisions improved

TARGETS

There is at least a 15% reduction in this backlog

In at least 10 of these countries, family reunification improved

The % of newborn refugees in these camps that are issued birth certificates increased to 65%

The % of newborn refugees in these urban areas that are issued birth certificates increased to 55%

The % of refugees and asylumseekers in these camps that have individual identity documents increased to 55%

In at least 9 of these countries,

reunification of unaccompanied

or separated children with their

families is improved

The % of refugees and asylumseekers in these urban areas that have individual identity documents increased to 47% In 7 of these countries, IDP access to civil documentation is improved

The % of SGBV survivors receiving support increased to 88%

In 22 of these operations, prevention and response to SGBV is significantly improved

In at least 22 of these countries, persons of concern have improved access to national justice systems The reporting rate of SGBV improves and the # of SGBV incidents reported per 10,000 populations annually increased to 30

In at least 7 of these countries, IDPs have improved access to national justice systems

The % of unaccompanied and

who have not undergone a BID

In at least 6 of these countries,

recruited by armed groups is

the risk of children being

separated refugee children

decreased to 63%

reduced

The % of out of school refugee adolescents between 12 and 17 years of age in camps who do not participate in targeted programmes reduced to 60%

The % of out of school adolescents between 12 and 17 years of age in urban areas who do not participate in targeted programmes reduced to 82%

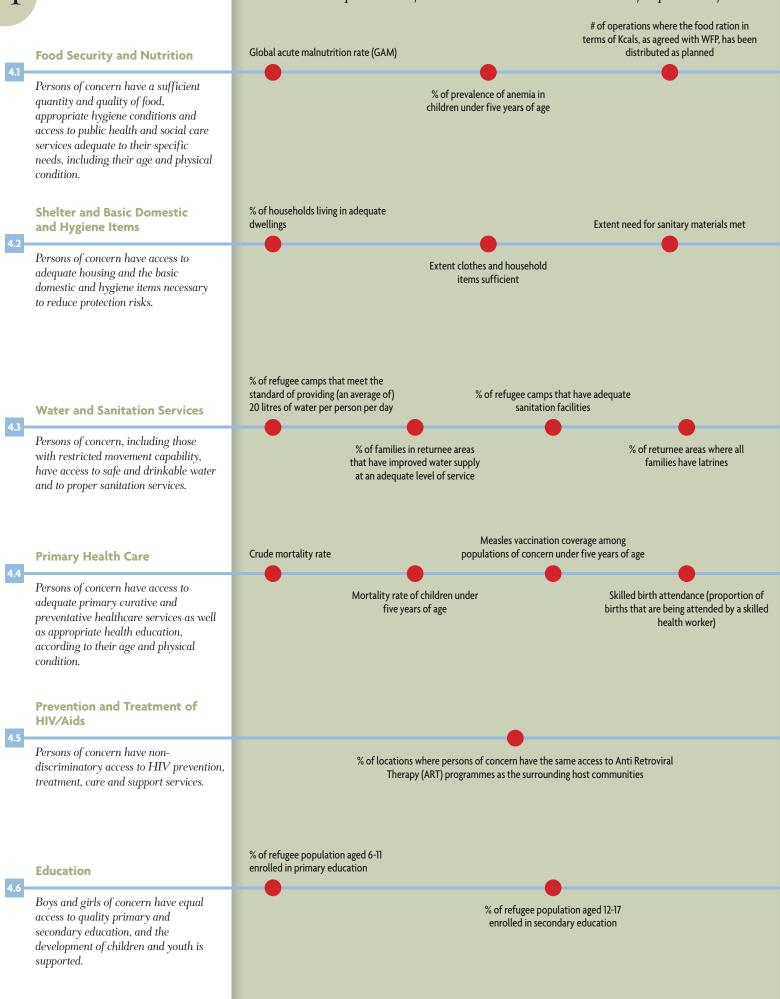
freedom of movement

In at least 13 of these countries, persons of concern enjoy greater UNHCR h

In at least 22 of these countries, UNHCR has greater access to persons of concern

INDICATORS

BASIC NEEDS AND ESSENTIAL SERVICES: Ensure provision of basic needs and essential services for persons of concern



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without discrimination.

- In at least 73 camps, the global acute malnutrition rate exceeds acceptable standards
- In at least 14 countries, the prevalence of anemia in children under five years of age exceeds acceptable standards
- In 17 operations, the food ration in terms of Kcals, as agreed with WFP, has not been distributed as planned
- 40% of refugee households (approximately 1,600) in camps do not live in adequate dwellings
- In at least 33 areas of refugee return, not all returnees live in adequate dwellings
- In at least 19 countries where UNHCR is operationally involved with IDPs, shelter for IDPs does not meet adequate standards
- In at least 23 countries, refugees/asylum-seekers do not have sufficient clothes and household items
- In at least 53 camps, the need for sanitary materials is not met according to acceptable standards
- 56 refugee camps (47%) are currently known not to meet the standard of providing (an average of) 20 litres of water per person per day
- In 34 out of 40 areas of refugee return, not all families have access to improved water supply at an adequate level of service
- 96 refugee camps do not have adequate sanitation facilities
- In at least 28 areas of refugee return, not all families have latrines
- In 27 countries, the crude mortality rate of populations of concern exceeds acceptable standards
- In 28 countries, the mortality rate of populations of concern under five years of age exceeds acceptable standards
- In 20 countries, the measles vaccination coverage of populations of concern under five years of age is below acceptable standards
- In 68 out of 135 camps, the % of births being attended by a skilled health worker is below acceptable standards
- In at least 16 countries, persons of concern do not have the same access to ART as the surrounding host communities
- In 132 refugee camps, 31% of refugee children aged 6-11 are not enrolled in primary schools (37% of girls and 24% of boys)
- In 87 urban areas, it is reported that 37% of refugee children aged 6-11 are not enrolled in primary schools (overall primary enrolment rate is 63%)
- In 92 refugee camps, 69% of children aged 12-17 (73% of refugee girls and 66% of refugee boys) are not enrolled in secondary schools
- In 66 urban areas, it is reported that 62% of refugee children aged 12-17 are not enrolled in secondary schools

In at least 15 of these camps, the global acute malnutrition rate meets acceptable standards

In at least 8 of these countries, the prevalence of anemia in children under five years of age does not exceed acceptable standards

The % of refugee households in camps that do not live in adequate dwellings is reduced to 35%

In at least 4 of these areas of refugee return, all returnees live in adequate dwellings

In at least 8 of these countries, shelter for IDPs is significantly improved

At least 20 of these camps meet the standard of providing (an average of) 20 litres of water per person per day

In at least 6 of these areas of refugee return, all families have access to improved water supply at an adequate level of service

In at least 18 of these countries, the crude mortality rate of populations of concern meets acceptable standards In at least 21 of these countries, the mortality rate of populations of concern under five years of age meets acceptable standards In at least 17 of these operations there is a significant improvement in distribution of the food ration in terms of Kcals, as agreed with WFP

In 9 of these countries, refugees/ asylum-seekers have sufficient clothes and household items

In at least 30 of these camps, the need for sanitary materials for women is met according to acceptable standards

In at least 30 of these refugee camps, there are adequate sanitation facilities In at least 8 of these areas of refugee return, all families have latrines

In 15 of these countries, the measles vaccination coverage of populations of concern under five years of age meets acceptable standards

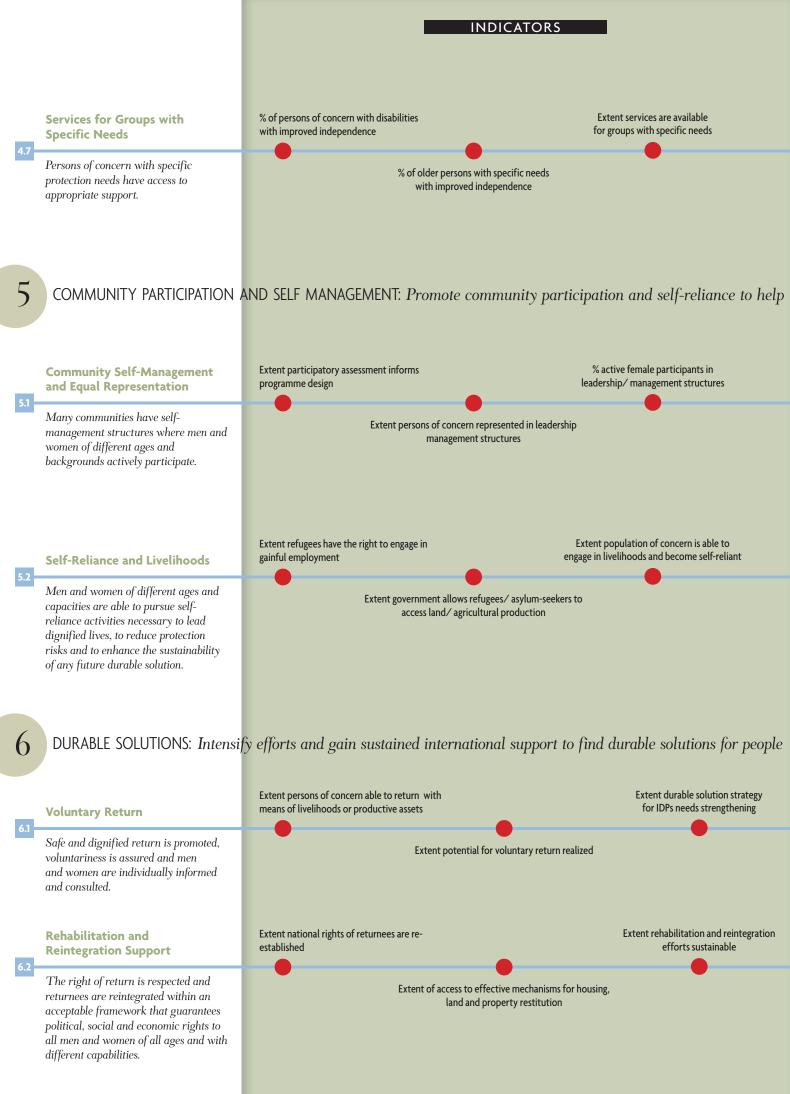
In at least 20 of these camps, the attendance of skilled health workers at births meets acceptable standards

In at least 13 of these countries, persons of concern have the same access to ART programmes as surrounding host communities

In these 132 refugee camps, the % of children aged 6-11 not enrolled in primary schools reduced to 21%, with special attention to gender parity

In these 87 urban areas, the % of refugee children not enrolled in primary schools is reduced to 32%, with special attention to gender parity In these 92 refugee camps, the % of children aged 12-17 not enrolled in secondary schools is reduced to 60%, with special attention to gender parity

In these 66 urban areas, the % of refugee children aged 12-17not enrolled in secondary schools is reduced to 58%, with special attention to gender parity



- 47% (15,455) of adult refugees with disabilities in 92 camps have been assisted to improve their independence
- 41% (6,292) of adult refugees with disabilities in 82 urban areas have been assisted to improve their independence
- 47% (12,200) of older refugees with specific needs in 92 camps have been assisted to improve their independence
- 35% (12,500) of older refugees with specific needs in 84 urban areas have been assisted to improve their independence
- In 12 countries where UNHCR is operationally involved with IDPs, services for groups with specific needs require strengthening

people of concern live constructive lives.

- 53 operations report that participatory assessments do not adequately inform programme design
- In at least 49 operations, it is reported that refugees are not sufficiently represented in leadership management structures
- In at least 8 countries where UNHCR is operationally involved with IDPs, it is reported that IDPs are not sufficiently represented in leadership management structures
- In at least 95 out of 135 camps, leadership/management structures do not have 50% active female participants
- In at least 47 countries, refugees do not have the right to engage in gainful employment
- In at least 50 countries, the government does not allow refugees/ asylum-seekers to access land/ agricultural production
- In 16 countries where UNHCR is operationally involved with IDPs, IDPs have limited opportunity to engage in livelihoods and become self-reliant

In these camps, the % of adult refugees with disabilities that have been assisted to improve their independence increased to 53% (17,428)

In these urban areas, the % of adult refugees with disabilities that have been assisted to improve their independence increased to 47% (7,673)

In these camps, the % of older refugees with specific needs that have been assisted to improve their independence increased to 55% (14,200)

In these urban areas, the % of older refugees with specific needs in these urban areas that have been assisted to improve their independence increased to 39% (13,929)

In 6 of these countries, services for IDP groups with specific needs improved

In at least 35 of these operations, participatory assessments adequately inform programme design

In at least 31 of these operations, refugees are sufficiently represented in leadership management structures In at least 4 of these operations, IDPs are sufficiently included in leadership management structures

In at least 40 of these camps, management structures have 50% active female participation

In at least 6 of these countries, refugees have the right to engage in gainful employment In at least 8 of these countries, the government allows refugees/ asylum-seekers to access to land/ agricultural production

In at least 5 of these countries, the livelihoods and self-reliance potential of IDPs significantly improved

of concern.

- In at least 23 countries, populations of concern are not able to return with means of livelihoods or productive assets
- In 12 countries where UNHCR is operationally involved with IDPs, the potential for voluntary return is not fully realized
- In II countries where UNHCR is operationally involved with IDPs, the durable solution strategy needs strengthening
- In at least 21 countries of return, national rights of returnees have not been sufficiently re-established
- In at least 22 countries of return, access to effective mechanisms for housing, land and property restitution is not effective
- In 15 countries where UNHCR is operationally involved with IDPs, rehabilitation and reintegration efforts need strengthening to be sustainable

In at least 10 of these countries, populations of concern are able to return with means of livelihood or productive assets

In at least 6 of these countries of return, national rights of returnees are sufficiently reestablished

In at least 4 of these countries of return, access to effective

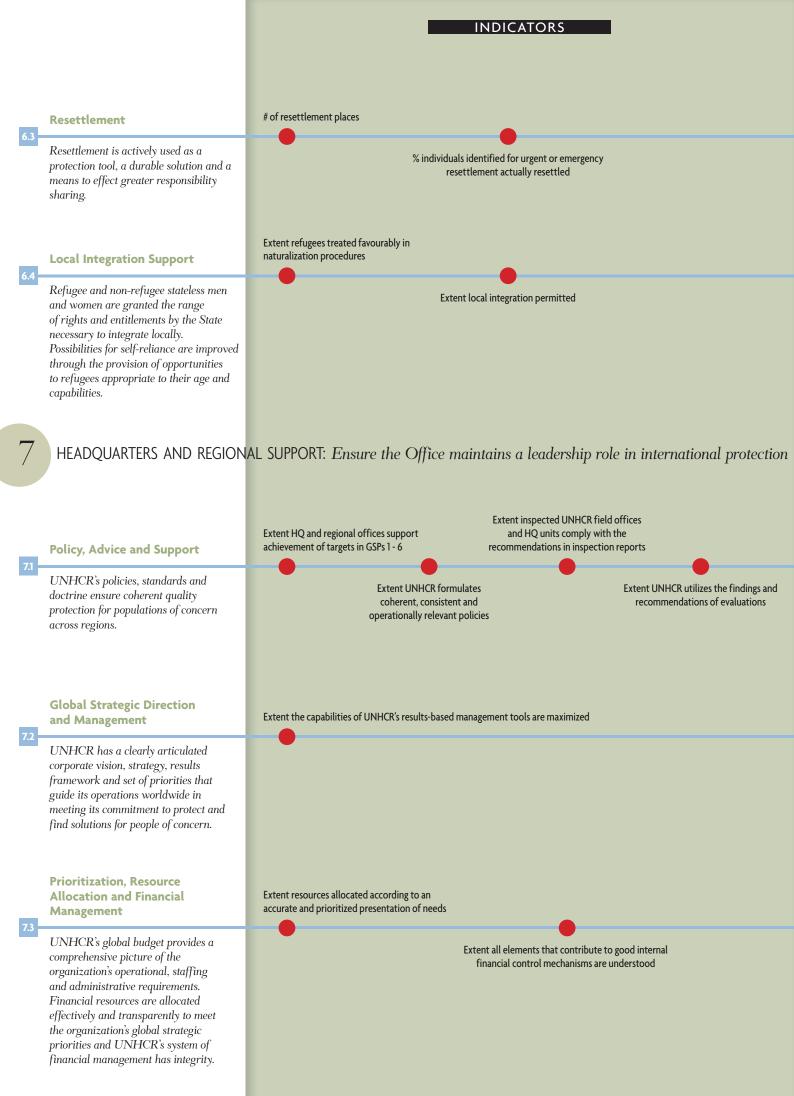
In 5 of these countries, the potential for voluntary return is reached for more IDPs

In at least 8 of these countries, the durable solution strategy is strengthened

mechanisms for housing, land and property restitution improved

In at least 7 of these countries, reintegration efforts improved to be sustainable

TARGETS



- 45,000 individuals submitted for resettlement in excess of the number of places offered by resettlement countries
- 46.5% of individuals identified for urgent and emergency resettlement (6,200 persons) have been resettled
- In at least 78 countries, refugees are not treated favourably in naturalization procedures
- In at least 41 countries, local integration of refugees is not permitted for any group of refugees

The # of resettlement places offered by resettlement countries increased by 10% The % of individuals identified for urgent and emergency resettlement that are resettled increased to 60%

In at least 10 of these countries, refugees are treated favourably in naturalization procedures In at least 7 of these countries, local integration of refugees is permitted for groups of refugees

and that field operations are supported to provide the fullest possible coverage of the needs of people of concern.

- The current situation elaborated in GSPs I 6 illustrates that many operations around the world do not adequately meet the needs of persons of concern
- Currently there are approximately 15 policy areas in need of development and/or updating
- The current rate of compliance with inspection report recommendations is 90% (55 % completed and 35% in progress)

• Various RBM tools, such as Focus, the AGDM Accountability

Framework, need to be further aligned and better understood both

Framework and the Global Management Accountability

in the field and at HQ

UNHCR lacks a systematic means of agreeing upon and implementing evaluation recommendations

Targeted HQ functional and regional oversight and support provided on a priority basis to 20 operations where GSPS I-6 demonstrate comparatively critical gaps in meeting the needs of persons of concern At least IO of these areas are updated and/or developed to provide coherent, consistent and operationally relevant guidance The rate of compliance with recommendations in inspection reports is maintained

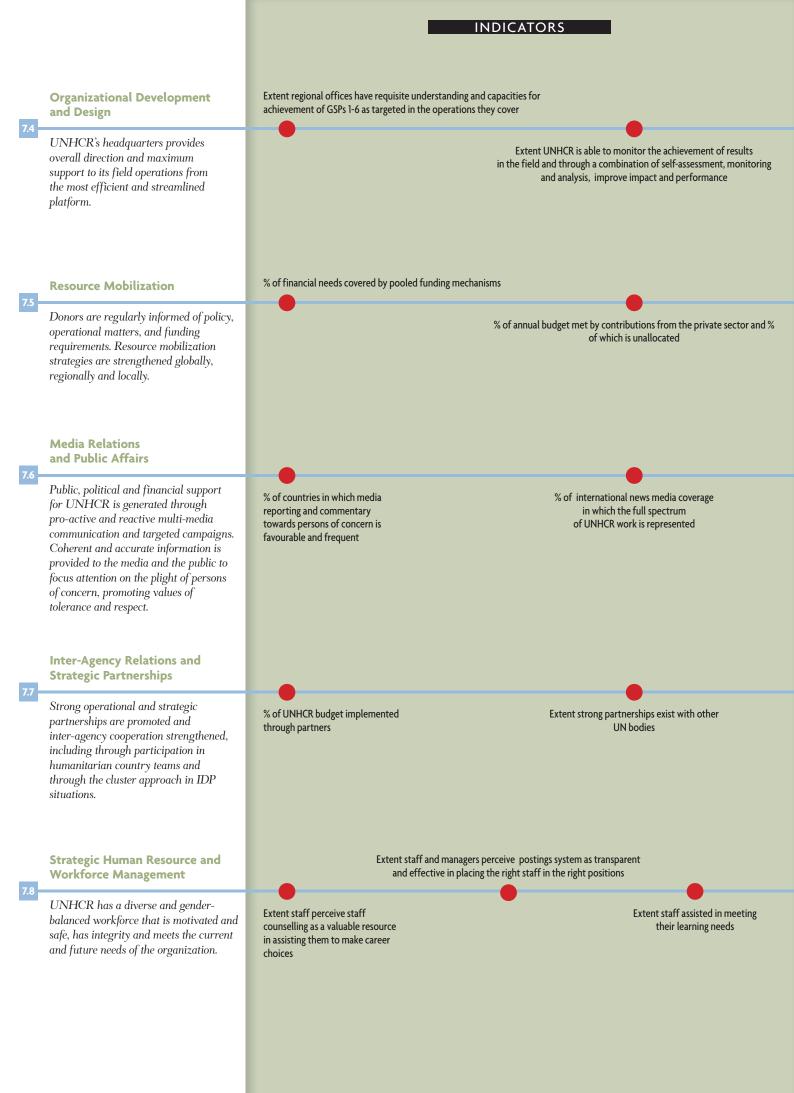
A systematic means of agreeing upon and implementing evaluation recommendations exists

RBM tools are aligned and their use by field operations and HQ maximized

• UNHCR recently introduced tools to align resources accurately to prioritize needs for each population of concern

• There are many measures in place to ensure sound financial management, but there is no comprehensive framework that articulates all the elements which contribute to good financial internal control

Resource allocation informed by an accurate and prioritized presentation of needs of each population of concern A comprehensive internal financial control framework exists and staff are aware of its elements, which contribute to good financial internal control



- 8 regional offices require further knowledge and training to support achievement of GSPs I-6 as targeted in the operations they cover
- A consolidated programme management, analysis and support function does not exist to systematically monitor global impact and performance and to assist operations achieve maximum results for populations of concern
- 3% of financial needs are covered by pooled funding mechanisms
- 4% of global UNHCR financial needs are covered by PSFR income. 60% is unallocated

- In at least 70% of countries in which UNHCR operates, media reporting on persons of concern is either unfavourable or infrequent
- In 60% of international media coverage, UNHCR's work is only partially presented

• 35% of UNHCR budget is implemented through partners

• UNHCR's relationships with other UN bodies can be strengthened,

particularly in the context of engagement with priority interagency

All these regional offices capacitated to support achievement of GSPs I-6 as targeted in the operations they cover

TARGETS

A programme management, analysis and support function monitors UNHCR's global performance and assists operations to achieve maximum results for populations of concern

The % of financial needs covered by pooled funds increased to 5% The proportion of global UNHCR financial needs covered by private sector donations increased to 6%, and the proportion that is unallocated increased to 65 %

The % of countries in which UNHCR operates where media reporting on persons of concern is unfavourable or infrequent is reduced to 65% The % of international media coverage that does not represent the full spectrum of UNHCR's work is reduced to 55%

At least 37% of UNHCR budget implemented through partners

Joint advocacy and mutual understanding with UN bodies optimized

Individual career counselling not yet in place

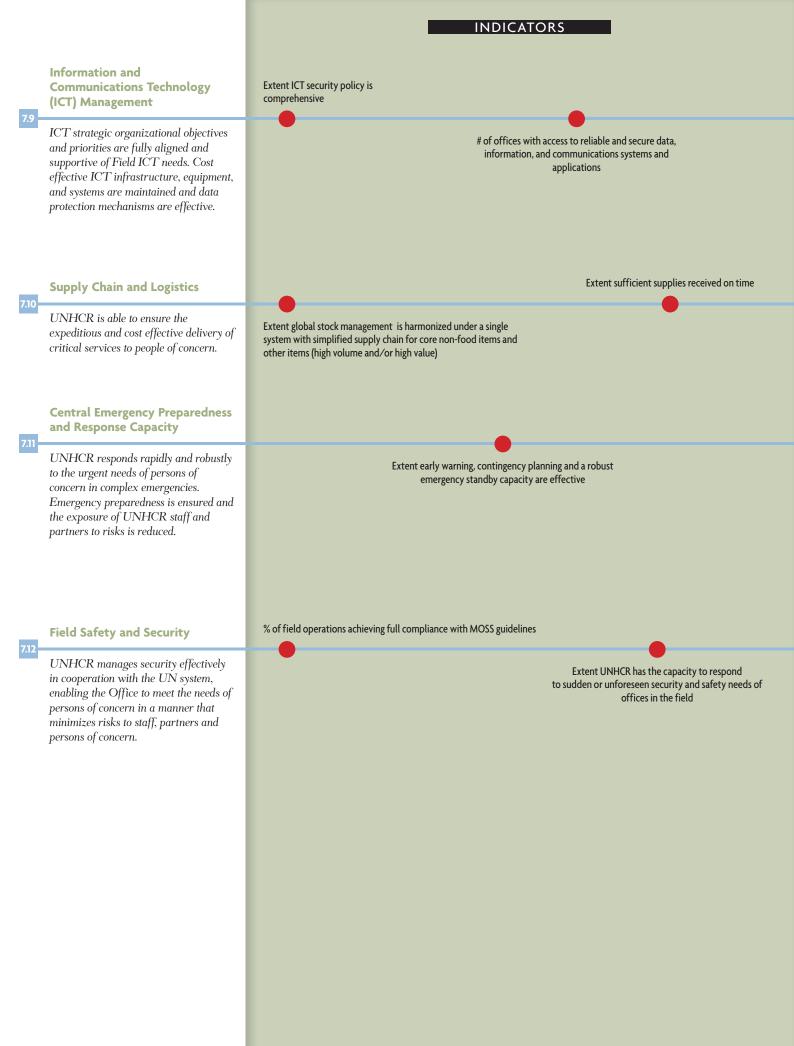
and policy issues and processes

- There are concerns that the present postings system lacks transparency and is not consistently effective in placing the right staff in the right positions
- There is no systematic means for assisting staff to identify learning needs and access relevant learning activities

75% of staff perceive staff counselling as a valuable resource in assisting them to make career choices

75 % of staff and managers perceive the postings system to be transparent and effective in placing the right staff in the right positions 75 % of staff indicate that they know how to identify their learning needs and how to access relevant learning activities

50 % of staff that identified their learning needs participated in a relevant learning activity



- UNHCR lacks a comprehensive ICT Security Policy
- In at least 70 offices, ICT infrastructure, services, and applications need to be updated

ICT Security Policy implemented, disseminated, and monitored In at least 35 of these offices, ICT infrastructure, services, and applications improved

- Global Stock Management System needs to be established and aligned with central emergency and regional stockpiles
- In at least 41 operations, sufficient supplies are not systematically received on time
- Early warning mechanisms need improvement and emergency procedures require updating

- UNHCR has averaged 88% "[full] compliance with [some] limitations" in DSS evaluations of approximately 50% of field operations
- Recruitment of field safety advisers with suitable profile and technical skills continues to be a challenge

Global Stock Management System fully established and aligned with central emergency and regional stockpiles In at least these 41 operations, sufficient supplies are systematically received on time

Early warning mechanisms improved and global emergency response capacity able to immediately respond to an emergency of 500,000 persons

100% of field operations meet DSS standards of compliance with MOSS guidelines Support coverage is provided and field safety advisers are deployed in a timely manner to assist offices to respond to sudden or unforeseen security needs