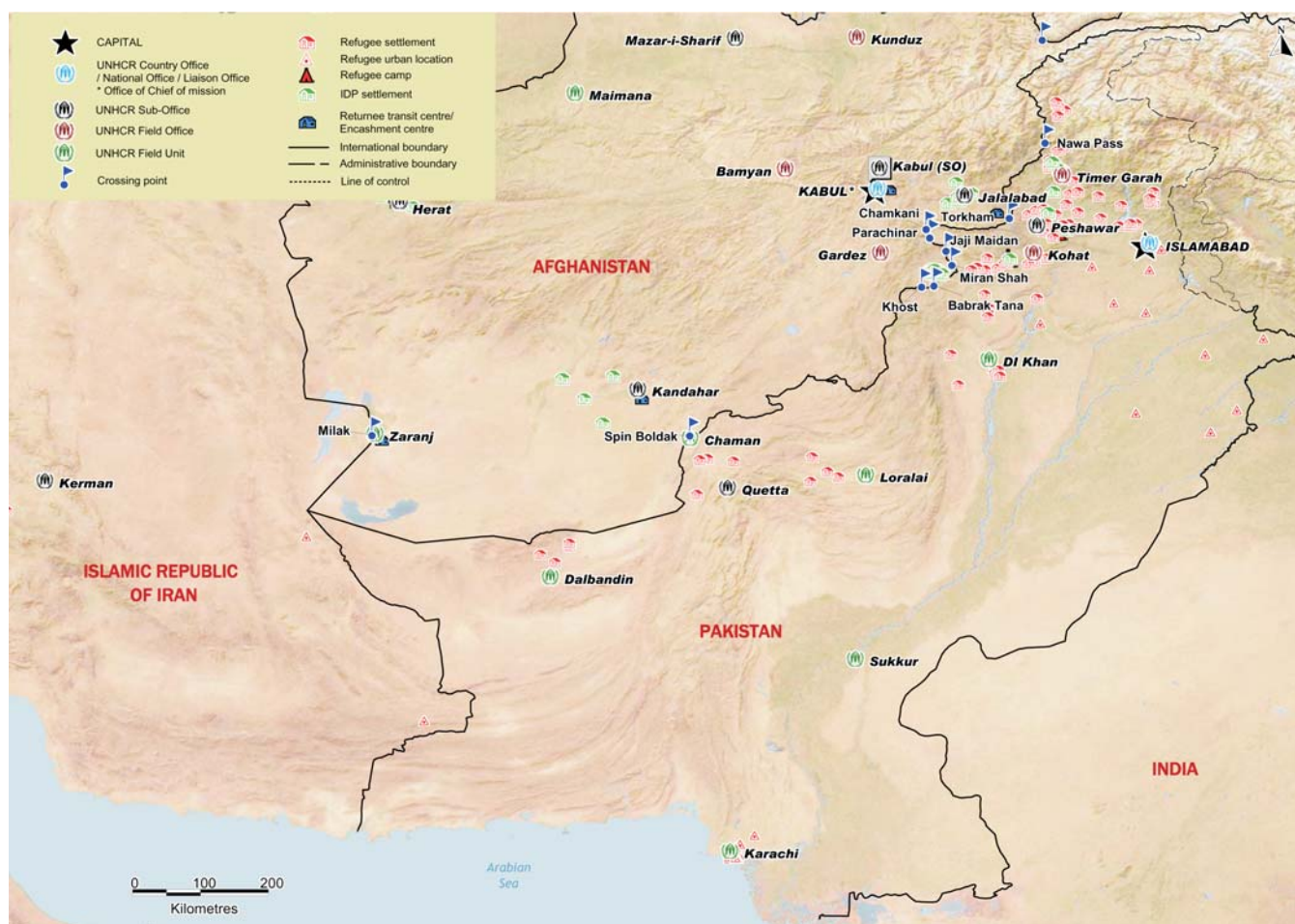


PAKISTAN



Working environment

The context

Pakistan continues to host approximately 1.7 million refugees. Most are from Afghanistan and live in refugee villages and urban areas. Since March 2002, UNHCR has facilitated the return of approximately 3.7 million registered Afghans from Pakistan. In 2011, as of August, nearly 34,000 Afghans had returned home.

For the first time, a quadripartite consultation process was initiated in 2011 to develop a multi-year solutions strategy

(2012-2014) for Afghan refugees. This initiative involves the principal countries in the region - Afghanistan, the Islamic Republic of Iran, Pakistan - and UNHCR. A Stakeholders Conference is planned for early 2012 to seek endorsement of the strategy.

The socio-political and security situation in Pakistan remains challenging. UNHCR endeavours to strike a balance between providing assistance to those in need and ensuring staff security by working closely with local partners and utilizing community networks. UNHCR operational activities have further been challenged by the devastating floods that hit Pakistan in 2010 and 2011.

Planning figures for Pakistan

TYPE OF POPULATION	ORIGIN	JAN 2012		DEC 2012 - JAN 2013		DEC 2013	
		TOTAL IN COUNTRY	OF WHOM ASSISTED BY UNHCR	TOTAL IN COUNTRY	OF WHOM ASSISTED BY UNHCR	TOTAL IN COUNTRY	OF WHOM ASSISTED BY UNHCR
Refugees	Afghanistan ¹	1,709,950	1,709,950	1,579,950	1,579,950	1,429,950	1,429,950
	Various	3,500	3,500	5,100	5,100	6,600	6,600
Asylum-seekers	Various	2,500	2,500	3,000	3,000	3,500	3,500
IDPs	Pakistan	600,000	90,000	500,000	75,000	-	-
Returnees (IDPs)	Pakistan	352,030	120,000	100,000	40,000	500,000	200,000
Total		2,667,980	1,925,950	2,188,050	1,703,050	1,940,050	1,640,050

¹This does not include approximately 312,500 Afghan refugees (as of 1 April 2011) with old Proof of Registration cards who may come forward to convert their cards.

● The needs

UNHCR's priority in Pakistan for 2012 will be to achieve durable solutions for one of the largest and most protracted refugee situations in the world, with a focus on supporting the implementation of the Government of Pakistan's Management and Repatriation Strategy for Afghan Refugees in Pakistan. Facilitating voluntary repatriation for the remaining Afghan refugees is a core component of the strategy. The actual number will depend on security and progress in reintegration programmes in Afghanistan. At the same time, UNHCR will give emphasis to the strategic use of resettlement as a responsibility-sharing mechanism to finding durable solutions.

The core protection challenge in Pakistan is the absence of a specific legal regime for the protection of refugees. UNHCR Pakistan will continue advocating accession to the 1951 Refugee Convention and adoption of a national refugee legal framework in conformity with international standards. UNHCR will also continue to conduct refugee status determination in accordance with its mandate and seek durable solutions for recognized refugees.

Individually recognized refugees and asylum-seekers have difficulty in accessing basic facilities and essential services including education, health care and work in Pakistan. Many of them have limited income opportunities so they must survive through informal work arrangements. Through bilateral memoranda with UN agencies, UNHCR will support identified branches of the national service structure to help build capacity to support the Afghan population living in Pakistan communities.

In addition to the approximately 1.7 million refugees in the country, there are currently some 420,500 people displaced due to conflict in Khyber Pakhtunkhwa (KPK) and the Federally Administered Tribal Areas (FATA). UNHCR, in collaboration with other humanitarian partners, will continue to support the Government of Pakistan's efforts to address the protection and other basic needs of this group and their return communities.

| Strategy and activities |

As a major step in the search for solutions to the protracted Afghan refugee situation, the Government of Pakistan has

instituted a comprehensive Management and Repatriation Strategy for Afghan Refugees in Pakistan. Among other things, the strategy will facilitate voluntary repatriation, provide support to host communities, explore the issue of migration management as well as alternative stay arrangements for those remaining. As part of the efforts to step up support to host communities, UNHCR and UNDP will be working closely with other development partners to expand the Refugee Affected and Hosting Areas (RAHA) programme, which was launched by the Government in 2009.

UNHCR has also conducted a large profiling exercise that will help identify specific needs among the Afghan population. A total of 80 per cent of the Afghans in the country have been profiled. As a first step, UNHCR supported the extension and replacement of some 1,740,600 identity cards and the issuance of some 776,700 birth certificates.

In collaboration with the humanitarian community in Pakistan, UNHCR will continue to support the Government of Pakistan's efforts to provide protection and humanitarian assistance to conflict-affected internally displaced persons (IDPs). As part of the inter-agency coordination efforts, UNHCR will continue to serve as the lead for the protection, emergency shelter (including non-food items) and camp coordination and camp management clusters. UNHCR will also analyse Pakistan's legal and administrative framework on statelessness to assess the extent to which existing laws and policies are consistent with international standards.

UNHCR will continue to advocate for the Government's accession to the 1951 Refugee Convention and the development of a national legislative framework that strengthens the protection of refugees and asylum-seekers.

● Constraints

Security remains a constraint in Pakistan, especially with regard to staff safety and access to certain areas. As in previous years, UNHCR will need to balance the need to deliver assistance against the imperatives of staff security. Additionally, the floods that hit Pakistan in 2010 and 2011 challenged the UNHCR operation in Pakistan, as they have impeded UNHCR's access to some parts of the country.

Main objectives and targets for 2012

Favourable protection environment

- Laws and policies relevant to UNHCR's work are developed or strengthened.
 - ☞ Some 50 per cent of national law and policy in areas of relevance to UNHCR is consistent with international standards.

Basic needs and essential services

- Shelter and infrastructure are established, improved and maintained.
 - ☞ All households of concern to UNHCR live in adequate dwellings.

Durable solutions

- The potential for voluntary return is realized.
 - ☞ All people of concern to UNHCR who wish to return in 2012 do so in safety and dignity.

Community Empowerment and Self-Reliance

- Peaceful co-existence with local communities promoted.
 - ☞ 60% of local communities support continued presence of persons of concern.

UNHCR's presence in 2012

□ Number of offices	3
□ Total staff	299
International	37
National	248
JPOs	1
UNVs	4
Others	9



A woman makes bread from food aid supplied in a UNHCR emergency relief camp for flood-affected communities in Pakistan.

Organization and implementation

○ Coordination

UNHCR has established strategic links at the federal and provincial levels with a number of governmental and NGO stakeholders. The Ministry of States and Frontier Regions remains UNHCR's key governmental partner. UNHCR will also work to increase and strengthen the capacity of local NGOs which, in view of security constraints, have better access to people of concern.

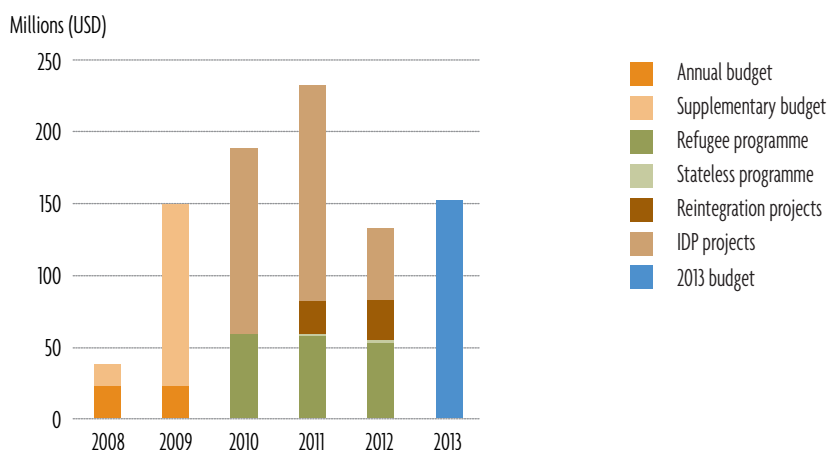
Partnership agreements with the key UN Agencies operating in Pakistan will enable these agencies to integrate refugees into their respective programmes. UNHCR will advocate for

the engagement of other UN agencies in joint programmes and promote strategic alliances with other development actors. In situations of internal displacement UNHCR will work within the cluster arrangement to ensure effective and timely protection and assistance to the most vulnerable people.

Financial information

The 2012 budget for Pakistan is USD 133.5 million, with substantial requirements under Pillars 1 and 3, notably in support of durable solutions for Afghan refugees and support to host communities through an expanded RAHA programme. There is an overall decrease of the budget from 2011 by USD 100 million, following the completion of the emergency assistance programme in response to the floods in 2010.

UNHCR's budget in Pakistan 2008 – 2013



2012 UNHCR Budget in Pakistan (USD)

BUDGET BREAKDOWN	REFUGEE PROGRAMME PILLAR 1	STATELESS PROGRAMME PILLAR 2	REINTEGRATION PROJECTS PILLAR 3	IDP PROJECTS PILLAR 4	TOTAL
Favourable protection environment					
Law and policy	714,821	551,328	0	0	1,266,149
Access to legal assistance	3,452,440	0	0	2,225,200	5,677,640
Access to territory and non-refoulement	588,321	0	0	0	588,321
Public attitude towards people of concern	812,232	0	0	0	812,232
Subtotal	5,567,815	551,328	0	2,225,200	8,344,343
Fair protection processes and documentation					
Identification of statelessness	0	270,664	0	0	270,664
Registration and profiling	4,604,730	0	0	0	4,604,730
Refugee status determination	1,054,952	0	0	0	1,054,952
Individual documentation	8,446,629	0	0	1,425,200	9,871,829
Subtotal	14,106,310	270,664	0	1,425,200	15,802,174
Security from violence and exploitation					
Prevention of and response to SGBV	1,301,519	0	0	0	1,301,519
Protection of children	879,021	0	0	0	879,021
Subtotal	2,180,540	0	0	0	2,180,540
Basic needs and essential services					
Health	3,592,911	0	0	0	3,592,911
Water	935,809	0	0	0	935,809
Shelter and infrastructure	0	0	0	24,976,443	24,976,443
Basic domestic and hygiene items	0	0	0	3,555,800	3,555,800
Services for people with specific needs	631,543	0	0	0	631,543
Education	3,183,061	0	0	0	3,183,061
Subtotal	8,343,323	0	0	28,532,243	36,875,566
Community empowerment and self-reliance					
Community mobilization	3,010,421	0	0	0	3,010,421
Co-existence with local communities	0	0	28,786,518	0	28,786,518
Subtotal	3,010,421	0	28,786,518	0	31,796,940
Durable solutions					
Comprehensive solutions strategy	14,278,654	0	0	0	14,278,654
Voluntary return	3,258,549	0	0	0	3,258,549
Resettlement	1,591,809	0	0	0	1,591,809
Subtotal	19,129,012	0	0	0	19,129,012
Leadership, coordination and partnerships					
Coordination and partnerships	266,570	0	0	0	266,570
Camp management and coordination	0	0	0	2,010,400	2,010,400
Emergency management	0	0	0	14,750,400	14,750,400
Donor relations	414,821	0	0	0	414,821
Subtotal	681,391	0	0	16,760,800	17,442,191
Logistics and operations support					
Logistics and supply	733,252	0	0	1,225,200	1,958,452
Subtotal	733,252	0	0	1,225,200	1,958,452
Total	53,752,066	821,992	28,786,518	50,168,643	133,529,219
2011 Revised budget	58,077,612	815,199	22,373,910	152,286,455	233,553,176

PARTNERS

Implementing partners

Government agencies

Commissionerate for Afghan Refugees
 FATA Disaster Management Authority
 National Database and Registration Authority
 National Disaster Management Authority
 Provincial Disaster Management Authority
 Social Welfare Department Peshawar

NGOs

Alisei - Italy
 American Refugee Committee
 Awaz Welfare Organization
 Azat Foundation Balochistan
 Balochistan Foundation for Development
 Basic Education for Afghan Refugees
 Blue Veins
 Centre of Excellence for Rural Development
 Chaghi Development Organization
 Children First
 Church World Service
 Community Motivation and Development Organization
 Council for Community Development
 Danish Refugee Council
 DOST Welfare Foundation
 Foundation for Rural Development
 Frontier Primary Health Care
 Hujra Village Support Organization
 Humanitarian Assistance and Facilitating Organization
 Initiative for Development and Empowerment
 AXIS
 International Rescue Committee
 International Medical Corps – UK
 Koshan Welfare Society
 Legend Society
 Naveed Khan Foundation
 New Ray of Hope
 Norwegian Refugee Council
 Pakistan Community Development Programme
 Regional Institute for Policy Research and Training
 Relief International
 Sarhad Rural Support Programme
 Save the Children
 Society for Community Support to Primary Education
 Society for Empowering Human Resources
 Society for Human Rights and Prisoners Aid
 Society for Humanitarian Assistance
 Research
 Empowerment and Development
 Struggle for Change
 Taraqee Foundation
 Union Aid for Afghan Refugees
 Water
 Environment and Sanitation Society
 Wing for the Awareness and Development of Dir Area Natives
 Wish International

Operational partners

Government agencies

Ministry of States and Frontier Regions

Others

ILO
 UNDP
 UNICEF
 WFP
 WHO
 UNESCO
 UN Women
 UN Habitat
 UNV