



UNHCR

**GLOBAL APPEAL 2015
UPDATE**

COLOMBIA



Planned presence

Number of offices	11
Total personnel	162
International staff	19
National staff	80
JPOs	3
UNOPS	40
UN Volunteers	14
Others	6

2015 plan at a glance*

5.84 million	People of concern (PoC)
USD 31.6 million	Overall funding requirements
2,000	Protection-by-presence missions to be conducted to critical areas of Colombia
5,000	Adolescents to participate in targeted programmes
15,000	Local community members, in different regions, targeted to benefit from local integration projects
60,000	PoC targeted for assistance with civil status registration or documentation
12,000	PoC targeted to receive legal assistance

* All PoC figures refer to projected 2015 end-year information at time of planning (mid-2014)

| Overview |

Working environment

- With the re-election of the President in June 2014, peace dialogues with the Revolutionary Armed Forces of Colombia (FARC) and the Army of National Liberation (ELN) continued. By mid-2014, an agreement to give a voice to the victims of conflict was reached. Challenges remain, in particular social and political support for the peace process.
- Despite government efforts to improve its response to forced displacement and to implement the Law on Victims and Land Restitution (Victims Law), widespread security risks and violence involving the forced recruitment of children and youth, sexual and gender-based violence (SGBV), threats, disappearances and murders, continue to occur. Competition for control of

marginalized urban areas has increased.

- UNHCR is working with authorities and communities to promote sustainable solutions, especially local integration, as more than half of registered internally displaced people (IDPs) reside in cities and are unable or unwilling to return to their communities of origin. The UNHCR-UNDP Transitional Solutions Initiative (TSI) is targeting 17 communities. In this context, the Office will pursue greater focus on solutions-oriented planning and results, and strengthen synergies between protection and solutions work.
- Despite the allocation of substantive resources by the Government to assist victims of violence and displacement over the

past four years, improvements for IDPs remain limited and gaps exist in the implementation of public policy and specific programmes at national and local level.

- Areas such as Córdoba reported high levels of pressure by armed groups, especially post-demobilization armed groups, in

actions affecting land occupation and land restitution processes. Conflict continues in strategically important areas of Colombia, particularly in the coastal and border departments of Arauca, Chocó, Nariño, Norte de Santander, and Putumayo. The Pacific region of the country continues to generate most large-group displacements

affecting four departments, with the highest concentration in Cauca followed by Valle del Cauca.

- The refugee programme will emphasize strengthening access to refugee status determination (RSD) procedures and promoting revision of the legal framework, in light of international protection standards.

People of concern

According to official figures of 30 June 2014, more than 5.7 million people have been internally displaced in Colombia since the start of recording official cumulative registration figures; more than 64,500 people were officially declared displaced during the first half of 2014 and were awaiting registration; and almost 24,000 people were officially registered by the national Victims Unit.

As of 30 June, 237 refugees and 150 asylum-seekers were awaiting a decision of their cases by the Colombian Government. There were also 215 new asylum-seekers. It is expected that in 2015, this number will continue to rise.

With respect to statelessness, the Government is expected to ratify the UN Statelessness Conventions in 2014.

Planning figures

Type of population	Origin	Jan 2015		Dec 2015	
		Total in country	Of whom assisted by UNHCR	Total in country	Of whom assisted by UNHCR
Refugees	Cuba	70	10	70	10
	Nicaragua	20	-	20	-
	Various	150	30	140	30
	Venezuela (Bolivarian Republic of)	30	20	50	40
Asylum-seekers	Cuba	20	20	20	20
	Syrian Arab Rep.	-	-	10	10
	Various	10	10	20	20
	Venezuela (Bolivarian Republic of)	20	20	30	30
Returnee arrivals during year (ex-refugees)	Colombia	50	50	100	100
Internally displaced	Colombia	5,740,530	425,340	5,840,590	410,400
Stateless	Stateless	10	-	10	-
Total		5,740,890	425,510	5,841,040	410,650

| Response |

Needs and strategies

The main priorities for IDP operations continue to be prevention, immediate response and life-saving actions and durable solutions; maintaining cross-cutting policies on age, gender and diversity, as well as addressing registry and land issues. Protection remains the focus of the Office and is streamlined in all priorities.

Rights and community-based approaches to protection of communities or groups with special protection needs will

be ensured in 2015. To sustain work with communities, protection by presence is required. This strategy will allow the implementation of prevention, protection and solutions-oriented activities and the promotion of civilian state presence to maintain humanitarian space.

Giving visibility to the humanitarian situation and enhancing coordination mechanisms are key UNHCR objectives, both for prevention and protection issues as well as with solutions programmes such as the TSI and alliances with civil society and government actors.

Main objectives and targets for 2015

The following matrix contains examples of some of the main activities planned in 2015.

Using a selection of objectives from UNHCR's programme plans for the 2014-2015 biennium, it is designed to illustrate:

- what - under the global needs assessment planning and prioritization process - has been planned (**Planned activities**) for particular groups of people of concern (**People of concern**);
- the identified needs that can be covered if full and flexible funding is made available (**2015 comprehensive target**); and
- the needs that may not be met if funding falls short of the ExCom-approved budget (**Potential gap**). The estimation of a potential gap is based on the country operation's own assessment of the likely impact of a global funding shortfall. Calculations are based on various criteria, including the particular context,

strategic priorities and experience of resource availability for the respective area of activity in previous years.

Activities under objectives on child protection (including best interest determination), education and prevention and response to sexual and gender-based violence (SGBV) are core areas which are given priority in the allocation of funding (priority area). In order to ensure the necessary flexibility in the allocation of funds, UNHCR relies on unrestricted contributions from its donors.

It should be understood that in some cases, targets for activities or delivery of services may not be reached for reasons other than a funding shortfall, e.g. lack of access to people of concern, cases not reported, changing circumstances, security problems, insufficient capacity to implement all programmes planned, etc. In the Global Report 2015, an explanation of why any target may not have been reached will be provided.

Planned activities	People of concern (PoC)	2015 comprehensive target	Potential gap
COMMUNITY EMPOWERMENT AND SELF-RELIANCE			
Community mobilization strengthened and expanded			
In 2015, UNHCR will continue to support and provide technical assistance to strengthen community organizations, including in communities at risk or with IDPs, returnees, relocated people or those involved in local integration processes (both IDPs and host communities). This aims to promote autonomy and self-management processes among individuals and communities, to claim their rights, and to participate in the development and implementation of public policy. Special emphasis will be placed on Afro-Colombian and indigenous communities, women and youth groups.			
Number of community self-management structures strengthened	IDPs	70	5
Number of women involved in decision-making and peace-building in community management mechanisms	IDPs	70	5
DURABLE SOLUTIONS			
Comprehensive solutions strategy developed, strengthened or updated			
UNHCR will provide the Government with examples of good practices, lessons learned and recommendations to enhance its ability to provide solutions to IDPs, including offering technical assistance in developing a comprehensive solutions strategy and revising existing policies.			
Extent to which comprehensive solutions strategy implemented and monitored	IDPs	70%	5%
FAVOURABLE PROTECTION ENVIRONMENT			
Law and policy developed or strengthened			
UNHCR will provide technical assistance to national and local authorities so they can develop and implement public policies aimed at providing protection and solutions for IDPs and refugees.			
Number of instances of expert and technical advice provided	IDPs	200	20
Number of advocacy interventions made	Refugees and asylum-seekers	30	0 gap

Planned activities	People of concern (PoC)	2015 comprehensive target	Potential gap
SECURITY FROM VIOLENCE AND EXPLOITATION			
Protection from effects of armed conflict strengthened			
UNHCR will implement protection-by-presence strategies in communities at high risk of being displaced by promoting an improved institutional presence and by helping to mitigate the impact of armed conflict on vulnerable populations, including indigenous and Afro-descendant communities.			
Number of monitoring missions conducted and recorded	IDPs	2500	500
Number of protection staff members in locations where populations are at risk	IDPs	44	0 gap
Risk of sexual and gender-based violence (SGBV) reduced and quality of response improved			
UNHCR will support national and local authorities in registering SGBV incidents and will enhance their capacity to provide effective protection to SGBV survivors, including medical and legal assistance and psychological and social support.			
Percentage of SGBV-related partners actively participating in coordination mechanisms	IDPs	75%	priority area
Number of advocacy interventions made on SGBV prevention and response	Refugees and asylum-seekers	2%	priority area
Protection of children strengthened			
UNHCR will implement initiatives to enhance the protection of children and adolescents. These include advocating best interest determination and community-based interventions for self-protection. These will entail actions to prevent specific risks and violations, such as forced recruitment.			
Number of adolescents participating in targeted programmes	IDPs	8,000	3,000
Number of best interest assessments conducted	Refugees and asylum-seekers	2	priority area

| Implementation |

Coordination

UNHCR will maintain a close working relationship with the Ministry of Foreign Affairs and the Presidential Programme for Social Prosperity through the Special Administrative Units for Victims Assistance, Reparation and Land Restitution, and the National Protection Unit.

The Office has established partnerships with line ministries, in particular the Ministry of Agriculture and Rural Development and the Ministry of the Interior, the Colombian Family Welfare Institute, regional and local administrations and community-based organizations.

Accountability for effective assistance and responses to the plight of IDPs continues to be promoted with the help of the national Office of the Controller.

UNHCR continues to co-lead the protection cluster with the Norwegian Refugee Council (NRC). It is an active member of the UN Country Team and participates in inter-agency coordination. UNHCR and UNDP are working hand-in-hand on TSI, and alliances with the authorities at all levels, as well as with NGOs and other TSI-engaged development actors will be strengthened.

Partners

Implementing partners

Government agencies:

Agency for International Cooperation, Attorney-General's Office, Colombian Institute for Family Welfare, Colombian Rural Development Institute, Colombia's Constitutional Court, Office of the Controller, Department for Social Prosperity, High Presidential Counsellor's Office, Ministry of Agriculture and Rural Development, Ministry of Foreign Affairs, Ministry of Interior, National Protection Unit, Ombudsman's Office, President's Office, Procurator-General's Office, National Civil Registry Office, Special Administrative Unit for Victims' Assistance, Reparation and Land Restitution, Vice-Regional Government and Mayors' offices

NGOs:

Action Contre La Faim, Asociación de Apoyo al Desarrollo Araucano, Consultoría para los Derechos Humanos y el Desplazamiento, Corporación Dios Es Amor, Corporación Infancia y Desarrollo, Corporación Manigua, Corporación Opción Legal, Corporación para la Investigación y el Desarrollo de la Democracia, Corporación Retoños, Fundación un Techo Para Mi País, Fundación Yapawayra, La Organización Nacional Indígena de Colombia, Programa Desarrollo y Paz del Magdalena Medio, Secretariado Nacional de Pastoral Social, Servicio Jesuita a Refugiados, Solidaridad Internacional

Operational partners

Others:

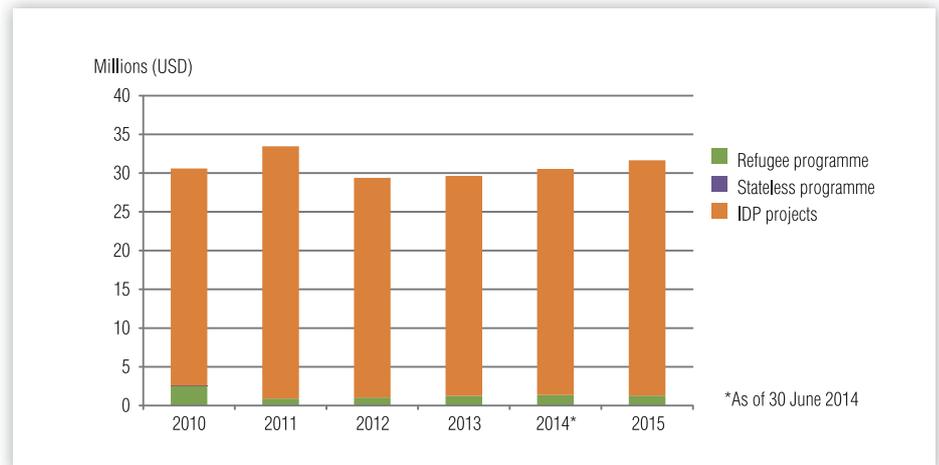
Diakonie, FAO, HelpAge International, ICRC, International Relief and Development, IOM, Lutheran World Federation, Mission to Support the Peace Process in Colombia, MSF, OCHA, OHCHR, Oxfam, Pan American Health Organization / WHO, Peace Brigades International, Plan International, Safe the Children Fund, UN Women, UNDP, UNDSS, UNFPA, UNICEF, UNMAS, UNODC, WFP, Universidad de Los Andes, *Universidad Externado de Colombia, Pontificia Universidad Javeriana*

| Financial information |

Over the years, UNHCR's operation in Colombia has received the continuous support of the international community. However, funding in 2012 and 2013 was affected by the global financial situation, causing a decrease in its core budget. The 2015 budget stands at USD 31.6 million.

A funding shortfall would affect UNHCR's overall strategy in Colombia, including critical priorities related to prevention, protection and solutions. The worst affected would be UNHCR's protection-by-presence outreach, community-building processes, and processes that ensure sustainable solutions.

Budgets for Colombia | 2010–2015



2015 budget for Colombia | USD

Budget breakdown	PILLAR 1 Refugee programme	PILLAR 4 IDP projects	Total
2014 revised budget (as of 30 June 2014)	1,362,555	29,177,542	30,540,097
Favourable protection environment			
International and regional instruments	48,382	0	48,382
Law and policy	24,191	975,215	999,407
Administrative institutions and practice	24,191	376,431	400,622
Access to legal assistance and remedies	0	882,554	882,554
Access to territory and <i>refoulement</i> risk reduced	53,703	0	53,703
Public attitude towards people of concern	0	653,877	653,877
Subtotal	150,468	2,888,078	3,038,545
Fair protection processes and documentation			
Registration and profiling	22,893	0	22,893
Status determination procedures	211,664	736,904	948,568
Civil registration and status documentation	22,893	370,688	393,581
Subtotal	257,450	1,107,592	1,365,042
Security from violence and exploitation			
Protection from effects of armed conflict	0	5,363,314	5,363,314
Prevention and response to SGBV	101,164	2,445,067	2,546,232
Protection of children	22,893	2,598,893	2,621,786
Subtotal	124,057	10,407,275	10,531,332
Basic needs and essential services			
Health	31,511	0	31,511
Basic and domestic items	273,302	0	273,302
Services for people with specific needs	62,391	0	62,391
Education	76,997	0	76,997
Subtotal	444,201	0	444,201
Community empowerment and self-reliance			
Community mobilization	0	2,779,246	2,779,246
Coexistence with local communities	0	739,694	739,694
Self-reliance and livelihood activities	86,813	0	86,813
Subtotal	86,813	3,518,940	3,605,753
Durable solutions			
Comprehensive solutions strategy	0	2,474,198	2,474,198
Voluntary return	171,571	1,989,619	2,161,190
Reintegration	0	1,989,619	1,989,619
Integration	54,671	2,503,818	2,558,489
Subtotal	226,242	8,957,255	9,183,497
Leadership, coordination and partnerships			
Coordination and partnerships	0	1,192,753	1,192,753
Donor relations and resource mobilization	0	1,102,753	1,102,753
Subtotal	0	2,295,506	2,295,506
Logistics and operations support			
Logistics and supply	0	359,054	359,054
Operations management, coordination and support	0	827,065	827,065
Subtotal	0	1,186,119	1,186,119
2015 total budget	1,289,231	30,360,765	31,649,996