

**Global compact on refugees:
from draft 2 (30 April) to draft 3 (4 June)**

Explanatory memorandum on main changes

1. In line with the iterative approach, draft 3 takes into account statements made at the formal consultations, as well as written submissions received.
2. The main changes between draft 2 and draft 3 of the global compact are highlighted below. In addition to these changes, specific text adjustments requested by delegations have been incorporated where possible. Some of these proposed amendments have been accommodated elsewhere in the text for the purposes of coherence.
3. Generally, the document has been shortened by over two pages. This has been achieved, in part, through streamlining the bullets previously in Part III.B.2 (“Areas in need of support”) into text form, and simplifying it. We have sought to retain specific points requested by delegations at previous rounds of consultations.

Introduction

4. The first paragraph (para 1) contextualizes the global compact. The listing of causes of refugee movements has been removed; the applicability of relevant instruments under the “Guiding principles” section (para 5) has been clarified. Reference is made also to the principle of sovereign equality of States (para 2) and to the importance of national ownership and leadership (para 5).
5. There is reference to the achievement of “collective outcomes and progress” (para 4), requested by some delegations, in order to balance the non-binding nature of the document on the one hand, and the ambition of the international community as a whole to enhance burden- and responsibility-sharing on the other.
6. The “objectives” paragraph (para 7) has been simplified, ensuring the focus is on the four objectives of the CRRF. The bullet listings in draft 2 (formers paras 7 and 8) have been merged.
7. The prevention and root causes paragraphs (paras 8 and 9) clarify that climate, environmental degradation and natural disasters are not themselves causes of refugee movements, but may interact with the drivers of refugee movements.

Programme of action – chapeau

8. A new para 12 has been included, in recognition of the fact that movements are not always homogenous, taking into account various interventions by States. This paragraph has been carefully drafted to reflect operational realities, in a spirit of consensus, also focusing on the practical cooperation between relevant actors, including UNHCR and IOM.

Mechanisms for burden- and responsibility-sharing (Part A)

9. The chapeau (paras 14-16) has been simplified, and language that was queried by some delegations at the last round of consultations (former para 17) has been removed. Rather than providing a non-paper on these mechanisms, we have sought to incorporate the various views expressed by delegations in the text.
10. The text on the Global Refugee Forum (para 17-19) has been adjusted to take into account comments received. At this stage, the proposal to hold Forums every four years from 2021 has been retained for consideration.
11. The text on the Support Platforms (paras 22-27) has also been adjusted to take into account statements by delegations. More emphasis is placed on the support provided by Platforms to national arrangements and

the comprehensive plan developed by host States, as relevant, in a spirit of partnership and in line with host country ownership and leadership.

12. The text on regional and subregional approaches (paras 28-30) has been simplified.
13. The section on funding (para 32) takes into account requests to emphasize the humanitarian principles (humanitarian funding); the importance of partnership and country ownership and leadership (development action); and the need to avoid prescriptive language (private sector).
14. The sections on a multi-stakeholder and partnership approach (paras 33-44) as well as data and evidence (45-48) have been adjusted. Para 48 on measuring impact contains clarifications following the informal exchange with Member States in May and the relevant non-paper.

Areas in need of support (Part B)

15. As per above, the bullet points throughout this section have been simplified and transformed into text. The chapeau (paras 49-51) has also been streamlined.
16. **Reception and admission** (paras 42-63): generally delegation requests have been taken into account wherever possible. The section has been shortened and some of the detail has been removed. In the section on “Identifying international protection needs” (paras 61-63) the listing of causes of refugee flight has been replaced with language from the annual “omnibus” resolution on UNHCR. The text on the Asylum Capacity Support Group has been adjusted and further information is provided in a non-paper (www.unhcr.org/formalconsultations).
17. **Meeting needs and supporting communities** (paras 64-84): generally delegation comments have been taken into account where possible and the text has been shortened. The focus of the chapeau (paras 64-68) is on partnership, country ownership and leadership, and the humanitarian principles, particularly with regard to complementarity between humanitarian and development actors. Age, gender, disabilities and diversity considerations continue to be taken into account, and there is additional emphasis on supporting and empowering youth, including in the section on children (section 2.5) (renamed “Children and youth”), as well as older persons. The section previously entitled “social cohesion” has been renamed “tolerance and peaceful coexistence” (section 2.10), and has been strengthened. Former section 2.11 of draft 2 (“other areas of action”) has been removed as it is emphasized in the chapeau that the areas in need of support are non-exhaustive.
18. **Solutions** (paras 85-100): it is emphasized that all contributions on solutions are made in line with para 3 of the global compact. The section on voluntary repatriation and support for countries of origin (paras 87-89) has been shortened; and the text now refers to “complementary” rather than “other” pathways of admission to align with the CRRF (paras 94-96). It is made clear that the three year resettlement strategy will be concluded by the second Global Refugee Forum in 2021 (para 91). A new section has been included on “other local solutions” (section 3.5), as distinct from local integration (section 3.4).

Follow-up and review

19. The Global Refugee Forum will serve as the main vehicle for measuring progress towards the achievement of the objectives of the global compact as set out in para 7 of draft 3. Emphasis is again placed on a shared agenda and the achievement of collective outcomes in this regard (para 104).
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