

# Review of the budget structure and management efficiencies

EC/76/SC/CRP.19

19 June 2025

Ms. Ritu Shroff
Director
Division of Strategic Planning and Results



# Background and methodology of the review



#### **Strategic transformation**

- In 2020, UNHCR began a major transformation to improve how it plans, delivers, and reports on results.
- This included shifting to multi-year planning at the country level, aligned with the Global Compact on Refugees.



#### **New global results framework**

- A new framework was introduced for 2022– 2026, linking resources to impacts.
- UNHCR launched COMPASS, a system for planning, budgeting, monitoring, and reporting, supported by policy and procedural updates.



#### **Financial rule revisions**

- Two major changes required:
  - 1. Budget structure based on four impact areas: **Protect, Respond, Empower, Solve**.
  - 2. Introduction of a concept of a budget period to be approved by Executive Committee in lieu of the biennial budget.



# Background and methodology of the review



#### **Executive Committee endorsement**

- At its 71<sup>st</sup> session in October 2020, the Executive Committee approved the revised financial rules effective January 2022.
- It also endorsed the annual budget period starting with the 2022 budget.
- A review of the impact of these changes was requested, with revisions presented to the Executive Committee no later than 2025.



#### **Implementation and feedback**

Since 2022, UNHCR has implemented **multi-year planning** and the new budget structure.

- Since 2022 Annual Programme Budget documents were approved for each following year.
- Adjustments made based on Member States feedback, especially around indicators.



#### **Inclusive review process incorporating**

- Feedback from Member States.
- Feedback and lessons learned across UNHCR operations and divisions.
- Recommendations from oversight bodies like the United Nations Board of Auditors and UNHCR Internal Audit Service (Office of Internal Oversight Service, OIOS).
- Considerations from advisory bodies the Advisory Committee on Administrative and Budgetary Questions (ACABQ), the Multilateral Organization Performance Assessment Network (MOPAN).
- Comparative research of other UN agencies' practices is informing this exploration.



## Review and analysis of the budget structure



#### **Broad support for the new budget structure**

- Member States acknowledged the benefits of the revised budget structure supporting long-term protection and solution strategies.
- It aligns with the **Global Compact on Refugees** and supports reporting on the **Sustainable Development Goals.**



#### **Impact on management efficiencies**

- Improved resource allocation process enables UNHCR to respond more effectively to evolving needs and priorities.
- Streamlined budget structure and introduction of multiyear planning resulting in **time-saving** with more efficient planning and approval processes.
- Better communication of the results.



**United Nations Internal Audit Service (OIOS) emphasised** the need for additional enhancements of COMPASS for it to effectively support the result-based management processes of the organization.



#### **UNHCR** is actively working to:

- Enhance COMPASS functionality and data quality.
- Refine **indicators** to better reflect the impact on the people we work for.
- Use the performance framework more effectively as a management tool.
- Maintain regular dialogue with Member
   States to guide further refinements.



### Review and analysis of the budget period



### Considerations of annual budget period on management efficiencies



- Agility and flexibility, allowing rapid adjustments to changing needs and priorities.
- Efficient resource allocation, especially in emergencies.
- Oversight and responsiveness, as the Executive and Standing Committees can review and approve budget shifts more frequently.
- The annual cycle also aligns with the UN regular budget period, which the General Assembly endorsed for continued use from 2023 onward.



### Strategic aspects and potential opportunities of multi-year budgeting

- Support strategic coherence and better align with the approach toward sustainable responses.
- May open up greater opportunities for securing multi-year funding.
- Reduce the administrative workload on both the Executive Committee and UNHCR staff.



### **Considerations of multi-year budgeting and management efficiencies**

- Forecasting difficulties in volatile humanitarian contexts.
- Reduced flexibility, as early commitments may limit responsiveness to new crises.
- Further analysis needed on implication of the transitioning to multi-year budgeting on policy, procedures and systems.



### **Conclusion and recommendations**



For now, UNHCR recommends maintaining the current budget structure and 12-month budget period based on:



#### Other considerations of multi-year budgeting

- Future review of the budget structure and period in the coming years.
- Ensuring alignment with evolving organizational priorities and reporting requirements.

- Findings from the review of the new budget structure and period.
- The dynamic and unpredictable humanitarian environment, including shifting funding landscape.

In the meantime, UNHCR will:

- Continue assessing the implications of a potential shift to a longer budget period.
- Analyze the costs and benefits of transitioning to a longer budget period.









# Thank You

