

# **₩** Why Protection?

Lebanon hosts the highest number of refugees per capita worldwide. More than a decade into the Syria crisis, refugees and Lebanese communities face growing risks in a context marked by economic collapse, political uncertainty, and recurrent hostilities. Nine out of ten Syrian refugees live in poverty, with limited access to legal residency, livelihoods, and basic services—leaving many exposed to exploitation, detention, and the risk of refoulement. Refugee and stateless communities also struggle with civil documentation, child protection risks, gender-based violence, and rising mental health concerns, while host communities bear the strain of overstretched services amid rising costs and deteriorating infrastructure. Since the fall of the Assad regime in December 2024, Lebanon is also experiencing fluid cross-border movements, including both new arrivals and returns to Syria, alongside a population of refugees who remain secondarily displaced due to the escalation of hostilities in 2024.

In this environment, UNHCR is mandated to safeguard rights and dignity while supporting social cohesion. Together with the Government of Lebanon, UN agencies, and partners, UNHCR coordinates the protection response to address needs of new arrivals from Syria, increase dignity in stay for long-staying refugees, and support voluntary return for Syrians who wish to go home. This includes ensuring access to legal aid, case management, and community-based services, while strengthening resilience, empowering communities, and advancing voluntary solutions—including return and resettlement.

## **Key protection programmes**

## **ACCESS TO TERRITORY**

UNHCR works to ensure persons seeking international protection can access Lebanese territory safely and that procedural safeguards are respected at borders and in detention. This includes monitoring practices, advocating and intervening with authorities to prevent refoulement, and building capacity of state actors in applying international protection standards. In 2025, UNHCR protection and border monitoring responded to increased movements after the fall of Assad regime.

## **REGISTRATION**

UNHCR carries out identity management and verification to maintain accurate data on refugees and other displaced populations, essential for protection, assistance, and solutions. While registration of Syrian refugees has been suspended since May 2015 by Government decision, UNHCR continues to update data. Since 2025, activities have been streamlined and centralized in Beirut, with mobile teams and a nationwide Presence Verification Exercise.

#### **CIVIL DOCUMENTATION AND LEGAL AID**

UNHCR works with partners to provide legal aid to asylum seekers and refugees on legal residency, civil documentation, protection from refoulement and detention, addressing exploitation and abuse (evictions, trafficking, human rights violations, harassment), family and labor law, and access to nationality/documentation for stateless persons.

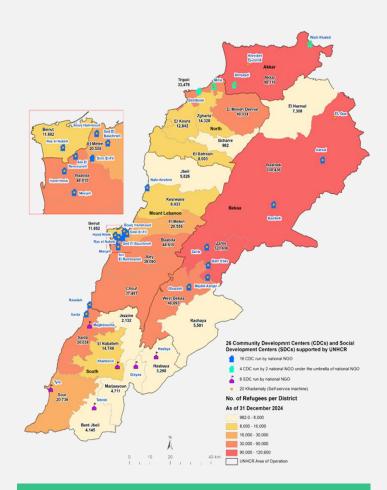
#### **COMMUNITY EMPOWERMENT AND SELF RELIANCE**

UNHCR engages refugees to identify, prevent and respond to protection issues as part of its Age, Gender and Diversity (AGD) Policy and its commitment to Accountability to Affected People (AAP). In Lebanon, this is done through community-based protection (CBP) mechanisms including 26 Community Centers, 440 refugee Outreach Volunteers (OVs), 187 community groups, support to community-led initiatives, and structured dialogue.

Community centers apply a one-stop-shop model for delivering protection interventions, empowering refugees, and building synergies with development actors such as ILO and UNWOMEN. Activities include information provision, skills building, psychosocial support (PSS), case management, and community networking. Centers also provide refugees access to remote assistance such as presence verification and card validation for cash support. Recently, centers have become spaces where UNHCR conducts voluntariness assessments and issues Repatriation Forms for those who express their intention to return to Syria.

In addition, OVs and Community Groups play a key role in identifying protection risks, sharing information, linking persons at heightened risk to services, and delivering solutions. Select OVs deliver structured evidence-based PSS, while refugee-led initiatives support thousands of community members.

Amidst large-scale displacement, movement restrictions and crises, these mechanisms quickly respond by adapting to emergency interventions and extending outreach activity to affected communities. Together, these efforts reduce vulnerability and offer protection.



Outreach Volunteers are the first point of contact for many refugees, ensuring timely referrals for people at heightened risk, sharing life-saving information, and providing PSS. 64% are women.

### ACCOUNTABILITY TO AFFECTED PEOPLE (AAP)

UNHCR manages information provision, two-way communication, and complaints and feedback across multiple platforms, enabling people to access information, raise concerns, benefit from referrals to services, and shape programming. AAP is strengthened by engaging community structures in participatory dialogues to ensure diverse voices—including women, youth, and persons with specific needs—inform decisions and responses.

Two-Way Communication and Community Engagement

#### Information repositories



**HELP** website



WhatsApp Channel



National Call



Contact Center Form



Community centers



Staff/ partners



Outreach Volunteers



Community Groups

#### Structured exchange



Participatory Assessments & Monitoring

#### MENTAL HEALTH AND PSYCHOSOCIAL SUPPORT

As mental health and psychosocial support (MHPSS) needs grow, UNHCR applies a cross-sectoral approach to programming for children, caregivers, and adults of all ages and backgrounds. This includes information provision and awareness raising; identification, referral, and case management for persons at heightened risk, including children; targeted community-based PSS activities for children, caregivers, and others; and community mobilization, engagement, and empowerment.

#### **GENDER-BASED VIOLENCE (GBV)**

UNHCR works with partners to prevent and respond to GBV, ensuring survivors have access to timely, safe services such as case management, PSS, safe shelters, and legal aid. Activities also include awareness-raising, men's engagement, and training staff to ensure safe referrals. In 2025, UNHCR has supported over 17,000 persons at risk of GBV and survivors with specialized services, dignity kits and community-based activities.

#### **CHILD PROTECTION**

UNHCR supports protection of children at risk from abuse, neglect, exploitation, and violence. This includes case management, access to Best Interest Procedures, psychosocial support (PSS), and collaboration with partners to promote safe environments for children and adolescents. In 2025, UNHCR and partners conducted over 1,800 Best Interest Procedures and supported 22,000 children through community-based prevention activities while addressing risks such as child labor, child marriage, and distress.

#### **INCLUSION FOR PERSONS WITH SPECIFIC NEEDS**

UNHCR ensures that persons with disabilities, older persons, and others with specific needs have access to case management, PSS, specialized services, cash, and shelter adaptation. Through a twin-tracked approach, UNHCR prioritizes inclusion in regular programming and targeted interventions for persons with disabilities.

#### **PROTECTION MONITORING**

UNHCR undertakes protection monitoring to identify risks, inform interventions, and guide advocacy with authorities and partners. Monitoring covers displacement trends, protection incidents, and access to services, contributing to a comprehensive understanding of the protection environment of refugees and host communities. In 2025, monitoring captured the impact of new arrivals, evictions, administrative measures, and deportations.

#### **SUPPORT TO NEW ARRIVALS**

UNHCR conducts targeted headcount exercise and has developed tools for data deduplication of new arrivals from Syria since December 2024 for facilitation of protection interventions, and in-kind distributions to the most vulnerable.

## **VOLUNTARY RETURN**

In coordination with the Government of Lebanon and partners, UNHCR supports the self-organized voluntary return of Syrian refugees through counselling, cash assistance, and guidance on exit procedures provided via community structures, the National Call Center, and other channels. UNHCR has increased staffing to process returns and streamline procedures, with over 119,000 individuals expressing interest in 2025. In parallel, and in partnership with IOM, UNHCR also facilitates organized returns by providing transportation support, though most individuals continue to opt for self-organized return.

#### **RESETTLEMENT & COMPLEMENTARY PATHWAYS**

UNHCR identifies and refers refugees at heightened risk for resettlement to third countries when local integration or return is not possible. The process includes counselling, case preparation, and coordination with receiving states to ensure departures are safe and dignified. Resettlement contributes to responsibility-sharing and protection space for the most vulnerable.

## 2025 Achievements

#### **ACCESS TO TERRITORY**

1,500 detained refugees and asylum-seekers at risk of refoulement assisted

#### **REGISTRATION & DOCUMENTATION**

661,367 Syrian

refugees registered in UNHCR's database

98,000 new arrivals monitored across Lebanon since Dec 2024 1,880 refugees

supported in obtaining civil documentation including birth, marriage, and death certificates via legal aid partners

1,408 refugees

supported with residency documents

#### **COMMUNITY-BASED PROTECTION**

243,00 participations by 69,200 people through 26 community centers

(65% female,
30% children & youth)

440
Outreach Volunteers
(OVs) reached 60,200
people and referred
4,500 persons at

heightened risk

38,000

PSS interventions delivered by OVs and community center staff (80% female, 49% children, 16% host community) 3,500 people

participate in community groups and community initiatives each year

## **ACCOUNTABILITY TO AFFECTED PEOPLE**

**2.9 million** page views on the HELP website, including **640,000** on the presence verification page

**370,000** calls accommodated by the National Call Center

114,000 messages processed via the Online Contact Form **68,000** followers receive messages from the UNHCR Lebanon WhatsApp Channel

#### **MONITORING**

38,760 refugees reached through Protection Monitoring assessments. See the last report here

#### **GENDER-BASED VIOLENCE**

5,000 survivors received psychosocial support (PSS)

1.800 survivors received case management services

14,000 women, men, & youth reached with empowerment and awareness activities

### **CHILD PROTECTION**

3,600 **Best Interests Assessments (BIA)** conducted

1.800 children received case management support

22.000 children. adolescents and caregivers engaged in prevention and psychosocial activities

### **INCLUSION AND PERSONS WITH SPECIFIC NEEDS (PwSN)**

12,700 PwSN received non-cash support

3,200 PwSN received case management

3,900 PwSN received psychosocial support (PSS)

#### **VOLUNTARY RETURN**

119,000+ refugees expressed interest in voluntary return

17.291 individuals departed and received a USD 100 cash grant (in addition to 278,000 spontaneous returns)

351 Syrians supported through Organized Return movements with IOM

#### **RESETTLEMENT & COMPLEMENTARY PATHWAYS**

468,570 refugees identified in need of resettlement

**Submissions to 10** resettlement countries despite shrinking quotas

**Promoted** complementary pathways in education and labour mobility to expand protection space

#### **MENTAL HEALTH**

#### Children & adolescents:

Promote wellbeing to cope by addressing trauma distress, restoring a sense of normalcy, strengthening social connections, and building resilience

#### Caregivers:

Strengthen wellbeing enhance capacities to support children enhancing by skills, building parenting coping mechanisms, and encouraging support networks

#### Adults & community members:

Maintain well-being through empowerment by helping access community and family support mechanisms - family reunification, mourning and communal healing ceremonies, information on constructive coping, life skills (e.g. positive parenting), education and livelihood, activation of social networks (women's groups, youth clubs, sports clubs community kitchens).

#### 10,700

individuals received PSS as part of case management programs

3,743 PSS interventions delivered by OVs (72% females)

## 33,654 PSS interventions delivered through

community centers (81% females, 54% children)

## Strong collaboration with the National Mental

Health Programme, UNICEF and WHO

## **IMPACT OF UNDERFUNDING**



With UNHCR's support, a young girl who had fled abuse and found safety in Hermel, Lebanon was reunited with her mother in Syria after two years of separation. Through close cooperation with partners and ICRC, protection and family tracing efforts ensured her safe reunification. © UNHCR/ H. Hariri

The cuts are already having a severe impact on protection:

on mobile teams with constrained reach.

UNHCR, together with the wider humanitarian community, is facing an unprecedented and steep decline in funding. Uncertainty around funding flows and limited visibility on future projections are already forcing UNHCR Lebanon to make difficult decisions on the scope of its activities. With both flexible and earmarked contributions increasingly scarce, UNHCR has had to focus primarily on lifesaving and core mandate activities. At the same time, in light of crossborder movements triggered by the conflict escalation and the fall of the Assad regime in 2024, UNHCR launched a nationwide presence verification exercise in 2025 as part of its population data management strategy. This effort aims to ensure accurate data for protection and assistance targeting within the new operational and funding landscape.

Despite the generous support of donors, UNHCR's response in Lebanon has been consistently underfunded, with less than 60 per cent of the USD 545.2 million required in 2024 covered.

In 2025, the situation has worsened significantly: as of 31 August, only 26 per cent of the resources needed have been received.

- Registration: The centralization of registration in Beirut, following the closure of the Al Qoubaiyat office and reduced staffing in Zahle and Tripoli, has limited access for refugees—especially those in remote or high-risk areas—who now rely
- Education: Over 15,000 children lost access to community-based learning and retention support after education programmes were phased out in July.
- Community-based protection: Funding shortages forced a reduction in community activities and outreach; hundreds of initiatives were discontinued, limiting safe spaces and community engagement.
- Mental health: No new enrolments in specialized mental health services since March 2025, leaving thousands without psychosocial care.
- Detention monitoring and legal aid to detainees: The phase out of detention monitoring ended reliable access to core relief
  items, legal aid, medical support, and PSS for detainees and reduced on-site monitoring and access to information about
  rights and procedures.

In addition, support for up to 400,000 refugees wishing to return may be jeopardized if resources are not mobilized. Without urgent additional funding, UNHCR will be unable to sustain essential safety nets, exposing refugees and host communities to heightened protection risks.

## Thank You!

UNHCR is grateful for the critical support provided by donors who have contributed to UNHCR programmes as major donors of earmarked and unearmarked funds.













































#### Other softly earmarked or unearmarked contributions:

Belgium I Finland I Iceland I United Kingdom of Great Britain and Northern Island

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