

The Regional Cooperation Framework and the Bali Process - an overview

Surat Suwannikkha Humanitarian Migration Section, Dept of International Organizations, Ministry of Foreign Affairs of Thailand.

Asia - Pacific: Region of Diversity



The "Bali Process"

- Recognition of regional issues (esp large numbers of illegal boat arrivals run by people smuggling operations) & need for cooperation to find regional solutions.
- Feb 02: 1st meeting in Bali, Indonesia.
- Involved source, transit and destination countries
 + agencies concerned
- "What is your problem is also my problem"

The Bali Process - Structure

- State-led
- Work on practical measures to help combat people smuggling, trafficking in persons and related transnational crimes in Asia-Pacific & beyond.
- 44 member countries/territories + 18 observer countries + other organisations
- Co-chairs: Australia + Indonesia
- Steering Group: Australia, Indonesia, New Zealand, Thailand, UNHCR, IOM
- Ad Hoc Group (AHG)

The Bali Process - Activities

- Information and intelligence-sharing
- Networking e.g. RILONs (irreg movements by air)
- Capacity building; exchange of best practices
- Pooling of common technical resources
- Technical Workshops
 - Immigration Aspects of Airport Security
 - MLAT and Law Enforcement
 - Irregular Movement by Air
 - Repatriation and Reintegration
 - Immigration Aspects of Seaport Security
 - Information Campaigns to Combat People Smuggling

Regional Cooperation Framework (RCF)

- Manila Discussion Paper, November 2010
- Political Blessing: 4th Ministerial Meeting,
 Bali, March 2011

"an inclusive but non-binding RCF would provide a more effective way for interested parties to reduce irregular movement through the region"

RCF - Core Principles

- Irregular movement facilitated by people smuggling syndicates should be eliminated and States should promote and support opportunity for orderly migrations
- Where appropriate and possible, asylum seekers should have access to consistent assessment processes, whether through a set of harmonised arrangements or through the possible establishment of regional assessment arrangements, which might include a centre or centres, taking into account any existing subregional arrangements

RCF - Core Principles

- Persons found to be refugees under those assessment process should be provided with a durable solution, including voluntary repatriation, resettlement within and outside the region and where, appropriate, possible "in country" solutions.
- Persons found not to be in need of protection should be returned, preferably on a voluntary basis, to their countries of origin, in safety and dignity. Returns should be sustainable and States should look to maximise opportunities for greater cooperation.
- People smuggling enterprises should be targeted through border security arrangements, law enforcement activities and disincentives for human trafficking and smuggling

RCF - Operationalisation

Developments:

- UNHCR Discussion Note
- Steering Group Meeting, Brisbane, June 2011 feedback
- Ad Hoc Group Senior Officials Meeting (AHG SOM),
 Sydney, October 2011

Next Steps:

- Regional Support Office (RSO) 25 Nov mtg in BKK co-chaired by Thailand and Australia
- Regional Support Functions
- Ad Hoc Working Groups

RCF and Irregular Movements by Sea

- Recognition of the issues, including
 - Sri Lankans; MV Sun Sea
 - Muslim residents of North Rakhine State (NRS) and Cox's Bazaar
- Global Meeting → Regional Roundtable
 "To promote a common understanding of conceptual issues ... with a view to informing the development of bilateral or multilateral agreements among interested states
- Pilot study on info exchange and data analysis of irregular movements by sea

Challenges

- How to ensure full cooperation of all actors concerned?
- RCF non-binding; interested states; need to remain relevant; effective tool; other tracks.
- Cross-cutting issues: agencies concerned.



4th Bali Regional Ministerial Conference in Bali.

Agreed to an inclusive but non-binding Regional Cooperation Framework (RCF) to cooperate to reduce irregular movement through the region

Steering Group Meeting in Brisbane, Australia

- UNHCR presented a Discussion Note on the Operationalisation of Regional Cooperation Framework
- Steering Committee Members provided comments to discussion note

Ad Hoc Group meeting in Sydney, Australia Presentation of the document entitled *The Operationalisation of the Regional Cooperation Framework in the Asia Pacific Region*