Background

The protracted Syrian crisis has affected people’s safety, assets and livelihoods and has also had a major impact on the ability of people to cope and adjust to the adverse circumstances of an increasingly weak and dismantled economy. First and foremost, the crisis has caused massive displacement of people across and within the borders of the country whereby a large number of persons experienced multiple displacement patterns. With the continuance of the crisis in Syria, the displacement of large parts of Syria’s population has not only affected the situation of those displaced but also of those living in the host communities.

Since the onset of the crisis, it is estimated that more than 1.2 million houses in Syria are partially or severely damaged with 400,000 completely destroyed. In addition, the number of IDPs in Syria is estimated at 6.5 million with only 5% of the displaced living in collective shelters and the majority seeking shelter in rented houses, apartments or with family members. With over a quarter of the Syrian population being displaced since the beginning of the crisis, shelter as a basic form of physical protection is one of the main needs. Through five years of the crisis, shelter response in Syria has been developed collectively within the sector, and has evolved from distribution of shelter material as part of CRI package, to improvements of collective shelters, into upgrading of unfinished private buildings in various stages of completion (private shelter upgrade).

For 2016, the sector has increasingly focused on more durable solutions, without compromising on contingency planning and emergency response through tents and kits. More sustainability is foreseen through the support of owners and tenants to rehabilitate their premises to minimal liveable conditions. This approach targets houses with minor damage, in the places of beneficiaries’ origin. Besides responding to families’ shelter needs, this approach is also intended to address on-going capacity building efforts to enhance the governmental response in Syria has been developed collectively within the sector, and has evolved from distribution of shelter material as part of CRI package, to improvements of collective shelters, into upgrading of unfinished private buildings in various stages of completion (private shelter upgrade).

Response

The shelter sector response is to enhance existing and potential shelter with the aim to decrease displacement and to ensure that IDPs are able to return to their homes and enjoy their rights according to international standards of HLP law. The response focuses on seven core areas of responses:

- Responding to emergencies, providing life-saving, life-sustaining support.
- Rehabilitating public structures as collective shelters.
- Upgrade of unfinished private buildings.
- Responding to emergencies, providing life-saving, life-sustaining support.
- Rehabilitation of collective structures.
- Assistig owner- / tenant oriented shelter assistance to repair their premises.
- Strengthening awareness of IDP’s and host community on Housing Land Property Rights through awareness session by legal aid partners.
- Enforcing ongoing capacity building efforts to enhance the governmental response to the IDP crisis.

Gaps & Challenges

At present, the most significant limiting factors for effective shelter response are:

- Security concerns for humanitarian personnel hindering both a country-wide needs assessment and the delivery of emergency assistance to those who are in need.
- Suddenness and unpredictability of displacements following tensions and conflict.
- Implementing partners’ capacity, in terms of quantifiable resources, outreach, number of partners, but also in regards of technical, management and monitoring capacity.
- Complexity of formal requirements and administrative procedures: complex and cumbersome processes to obtain permissions and approvals from several bodies and authorities for each step of the shelter response process sequence impacts scale, scope, timeliness and effectiveness of response.
- Limited number of NGOs operating in Syria as well as their limited operational capacity. Durable access to planned intervention areas; taking into account that shelter response requires constant and stable access to sites over a longer term-frame, as well as sufficient security conditions for staff and programs. This constraint is much more essential for effectiveness of shelter response than it is for sectors with distribution-oriented humanitarian assistance programs.
- Reliable identification and verification of specific needs, vulnerabilities and beneficiary groups, and their alignment with suitable, effective response of sufficient scale. This requires continued advocacy to carry out targeted and structured assessments, as a joint exercise of all stakeholders involved, especially on field level in identified focal areas.
- Limited availability of sites and structures for implementation of transitional solutions, resp., for upgrading for temporary use by IDPs.

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MAJOR ACHIEVEMENTS

| In 2015 the shelter response reached 129,645 beneficiaries using various shelter solutions. These included: |
| • The upgrading of public and private collective shelters for 60,986 IDPs |
| • The distribution of shelter kits and materials for 15,898 individuals |
| • Supporting the management and maintenance of shelters which accommodate 2,379 Palestinian refugees |
| • 2,880 people covered via owner-oriented shelter support |
| • and 11,285 via the establishment and support of Operation and Maintenance units |

| so far the Sector has reached 55,354 individuals using various shelter solutions. These include: |
| • The upgrading of public and private collective shelters for 23,000 IDPs |
| • Supporting the management and maintenance of shelters which accommodate 3,817 Palestinian refugees |
| • The provision of emergency shelter kits for 21,192 people |

KEY FIGURES

- An estimated 13.5 million people in Syria, including six million children, require humanitarian assistance and protection
- 1.2 million housing units have been damaged and 400,000 completely destroyed
- 1.7 million IDPs are living in camps and collective centres
- 2.4 million people lack adequate shelter
Younis Smiles Again

Younis Mohamed Al Mohamed is 64 years old and due to the conflict he had to flee his home in the village of Sheikh Muskeen in the Daraa countryside and now lives in a shelter in Izraa. When the shelter team first met Younis he told them “I have lost everything I worked for all my life. I live now in a shelter that completely lacks the simplest decent life’s conditions. We are alone, my wife and I with a painful yearning for the past”. He went on to say “I used to have a large house and lands that I planted crops on. When we were displaced, we did not have any other choice but to live in a shelter, despite the fact that we did not have the simplest things such as windows, doors or enough water for cleaning”.

After this initial meeting UNHCR partner GOPA supported Younis and other IDPs by rehabilitating a number of shelters in and around Izraa vastly improving the living conditions of the people there. After the works were finished the team once again met Younis who welcomed them by saying “I thank UNHCR and GOPA for what you have done, fixing the electrical wiring and the sanitation system, installing water heaters, in addition to providing us with wooden doors and windows made from aluminum and glass. Our situation now is much better, especially that warm water is available now in the shelter” he added smiling.
SHELTER SECTOR
August 2016
55,354 Beneficiaries

Legend
No. of reached beneficiaries per sub-district
- 0 - 140
- 141 - 390
- 391 - 910
- 911 - 1525
- 1526 - 2967
- 2968 - 6221
- 6222 - 20158

Estimate number of People in Need (PiN) needing shelter per sub-district as of 2016

BENEFICIARIES REACHED BY TYPE OF SUPPORT
- Provision of Emergency Kits: 38%
- Private & Collective Shelter Rehabilitation and Re-Upgrade: 42%
- UNRWA Collective Shelter Maintenance: 6%
- Owner-Oriented Shelter Support: 7%

SHELTER IMPLEMENTATION PER STAGE
- Government Approval: 33%
- Technical Assessment: 4%
- Physical Implementation: 17%
- Complete Handover: 46%

SHELTER PROJECTS PER MONTH
JAN FEB MAR APR MAY JUN JUL AUG