

TURKEY



UNHCR's planned presence | 2014

Number of offices	7
Total personnel	284
International staff	25
National staff	162
JPOs	2
UN Volunteers	45
Others	50

Overview

Working environment

- In April 2013, Turkey promulgated its Law on Foreigners and International Protection. While maintaining the geographical limitation to the 1951 Convention relating to the Status of Refugees, the law provides a comprehensive framework for protecting and assisting all asylum-seekers and refugees, regardless of their country of origin, in line with international standards. A newly established Directorate General for Migration Management will be fully operational by April 2014.

- In 2014, UNHCR will continue to cooperate with the national authorities to ensure that refugees and asylum-seekers in Turkey have access to asylum procedures and services, and to identify durable solutions.

- Since the beginning of the crisis in the Syrian Arab Republic (Syria) in 2011, over 500,000 Syrians have sought protection in Turkey, according to Government estimates. The temporary protection regime established by the Government in October 2011 is likely to continue throughout 2014, given the ongoing protection needs

of Syrian refugees. There are currently 21 camps in 10 provinces hosting more than 201,000 Syrian refugees. Another 300,000-400,000 Syrians are residing in Turkish cities, mostly in the provinces of Hatay, Gaziantep and Sanliurfa. By the end of 2013, it is estimated that 1 million Syrians will have arrived in Turkey - approximately 300,000 in camps and 700,000 outside camps. This will put further pressure on Turkey and the international community in their efforts to assist those in camps and to register and ensure access to essential services for those refugees residing outside the camps.

- UNHCR has provided core relief items to support the Turkish authorities in addressing the needs of the Syrian refugees. The Office will continue to assist the Turkish authorities with material and technical assistance to help manage the increase in arrivals and growing numbers of non-camp refugees, as well as to improve the registration of refugees to ensure that people with special needs are identified early and referred to the appropriate State mechanisms.

- Turkey has also seen an unprecedented surge in the number of asylum applications from other nationalities over the past 24 months. The number of non-Syrian asylum-seekers and refugees has exceeded 50,000 individuals, adding to the strain on the country's protection environment. UNHCR continues to support protection measures for this non-Syrian population of concern through reception, registration, refugee status determination (RSD), durable solutions and assistance activities.

- The emergency response by the authorities to the influx of Syrians has been exemplary. In 2014-2015, it is anticipated that the hospitality and support provided for Syrian and non-Syrian refugees hosted in Turkey will remain significant, including access to health services, psychosocial counselling, education, and legal and physical protection.

People of concern

UNHCR's programme in Turkey in 2014 will focus largely on Syrian refugees, most of whom have fled intense conflict in the northern border provinces of Syria. Non-Syrian people of concern include asylum-seekers from Afghanistan, the Islamic Republic of Iran, Iraq (including those fleeing from Syria) and Somalia. For 2014, UNHCR forecasts increased arrivals of Iranians, Iraqis and Afghans. This may result in over 73,000 people of concern, not including Syrians, in Turkey.

Planning figures

Type of population	Origin	Dec 2013		Dec 2014		Dec 2015	
		Total in country	Of whom assisted by UNHCR	Total in country	Of whom assisted by UNHCR	Total in country	Of whom assisted by UNHCR
Refugees	Afghanistan	4,520	4,520	4,200	4,200	3,830	3,830
	Iraq	14,350	14,350	23,600	23,600	28,650	28,650
	Syrian Arab Rep.	1,000,000	1,000,000	1,300,000	1,300,000	1,600,000	1,600,000
	Various	7,350	7,180	8,850	8,850	10,770	10,770
Asylum-seekers	Afghanistan	7,970	7,970	10,460	10,460	12,350	12,350
	Islamic Rep. of Iran	5,880	5,880	9,040	9,040	14,170	14,170
	Iraq	9,600	9,600	11,470	11,470	17,370	17,370
	Various	4,020	4,020	5,770	5,770	8,790	8,790
Total		1,053,690	1,053,520	1,373,390	1,373,390	1,695,930	1,695,930

| Response |

Needs and strategies

In 2014, UNHCR will continue to provide material and technical assistance to help the Turkish authorities cope with the Syrian arrivals and growing numbers of non-camp Syrian refugees in core protection areas including: registration and documentation; prevention and response to sexual and gender-based violence (SGBV); child protection; camp management and maintaining the civilian character of asylum. However, unless there is adequate funding for the 2014 programmes, there are likely to be gaps in the Office's capacity to provide such assistance and support (see examples in the matrix below).

The unprecedented increase in asylum applications since 2012 is coupled with growing needs of non-Syrian people of concern

in the country. For this population, UNHCR's main objectives include: engaging with the newly created asylum entity and the new national system to ensure a smooth transition in 2014-2015 and to closely monitor the implementation of the Law on Foreigners and International Protection; working with the Government and partners in addressing the increased numbers of arrivals of individuals seeking protection and ensuring appropriate protection mechanisms are in place for all people of concern; supporting the Government in providing services in a consistent and coherent manner throughout the country through joint missions and assessments; and ensuring continued emphasis on the most vulnerable asylum-seekers and refugees, with a specific focus on unaccompanied minors, survivors of SGBV, women at risk, torture victims, and people in need of mental health support.

Main objectives and targets for 2014

The following matrix contains examples of some of the main activities planned in 2014. Using a selection of objectives from UNHCR's programme plans for the 2014-2015 biennium, it is designed to illustrate:

- what – under the global needs assessment planning and prioritization process – has been planned (**Planned activities**) for particular groups of people of concern (**People of concern**);
- the identified needs that can be covered if full and flexible funding is made available (**2014 comprehensive target**); and
- the needs that may not be met if funding falls short of the ExCom-approved budget (**Potential gap**). The estimation of a potential gap is based on the country operation's own assessment of the likely impact of a global funding shortfall. Calculations are based on various criteria, including the particular context, strategic priorities and

experience of resource availability for the respective area of activity in previous years.

Activities under objectives on child protection (including best interest determination), education and prevention and response to sexual and gender-based violence (SGBV) are core areas which are given priority in the allocation of funding (**priority area**). In order to ensure the necessary flexibility in the allocation of funds, UNHCR relies on unrestricted contributions from its donors.

It should be understood that in some cases, targets for activities or delivery of services may not be reached for reasons other than a funding shortfall, e.g. lack of access to people of concern, cases not reported, changing circumstances, security problems, insufficient capacity to implement all programmes planned, etc. In the Global Report 2014, an explanation of why any target may not have been reached will be provided.

PLANNED ACTIVITIES	PEOPLE OF CONCERN	2014 COMPREHENSIVE TARGET	POTENTIAL GAP
Basic needs and essential services			
Health status of the population improved			
To strengthen the capacity of health facilities in various cities UNHCR will provide infrastructure and material support together with IOM, UNFPA WHO and the Ministry of Health.			
Number of health facilities equipped/constructed rehabilitated	Syrian refugees	20	20
Population has sufficient basic and domestic items			
UNHCR plans to provide cooking facilities for 26,400 families, blankets for 90,000 individuals and kitchen sets for 18,000 families.			
Number of households receiving core relief items	Syrian refugees	105,300	105,300
Shelter and infrastructure established, improved and maintained			
The Office has identified needs for tents for up to 40,000 individuals.			
Number of emergency shelters provided	Syrian refugees	18,000	18,000
Population has optimal access to education			
UNHCR will provide cash education assistance support to asylum-seeker and refugee children in urban areas to promote enrolment to primary education.			
Number of children enrolled in primary education	Non-Syrian asylum-seekers and refugees	6,512	priority area
Fair protection process and documentation			
Quality of registration and profiling improved or maintained			
The Government oversees registration and has requested UNHCR's technical support. With regard to non-Syrians, UNHCR will continue to undertake outreach registration missions, and to hire an affiliate workforce to ensure that every person seeking asylum can be registered within a reasonable timeframe.			
Number of government staff trained	Syrian refugees	1,000	1,000
Number of people of concern registered on an individual basis with minimum set of data required	Non-Syrian asylum-seekers and refugees	30,000	10,000

Reception conditions improved

UNHCR and its implementing partners will continue advocating for improvements in reception conditions and assistance for vulnerable asylum-seekers and refugees, and supporting the Government in these efforts including through the refurbishment of transit facilities, capacity-building activities and identification of the most vulnerable.

Number of individuals supported	Syrian refugees	195,000	195,000
	Syrian and non-Syrian asylum-seekers and refugees	6,600	4,650

Access to and quality of status determination procedures improved

UNHCR has set up refugee status determination (RSD) procedures which are gradually being handed over to the Ministry of the Interior through the new Directorate General for Migration Management.

UNHCR status determination procedures are implemented (yes/no)	Non-Syrian asylum-seekers and refugees	YES	0 gap
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Law and policy developed or strengthened

UNHCR will provide legal and technical assistance to the national authorities in preparation for the introduction of secondary legislation, which is crucial for interpreting and implementing the primary legislation.

Number of events, workshops and seminars organized	Syrian and non-Syrian asylum-seekers and refugees	20	5
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Security from violence and exploitation

Protection of children strengthened

UNHCR will ensure that best interest determination (BID) is conducted for all unaccompanied children immediately following registration.

Number of advocacy interventions made to facilitate access to national child welfare and social services	Syrian refugees	100	priority area
Number of best interest assessments conducted	Non-Syrian asylum-seekers and refugees	9,060	priority area

Risk of sexual and gender-based violence (SGBV) is reduced and quality of response improved

SGBV survivors will be given priority in registration, RSD and resettlement processes.

Number of SGBV survivors supported	Non-Syrian asylum-seekers and refugees	200	priority area
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| Implementation |

Partners

Implementing partners

NGOs:

Association for Solidarity with Asylum-Seekers and Migrants, Human Resources Development Foundation, Turkish Red Crescent Society

Operational partners

Government agencies:

Coast Guards Command, Disaster and Emergency Management Agency, Gendarmerie General Command, Ministry of Family and Social Policies, Ministry of Foreign Affairs, Ministry of Justice, Ministry of the Interior, General Directorate for Migration Management, Ministry of the Interior, General Directorate for Security, National Human Rights Institution, Ombudsman Office, Presidency of Religious Affairs, Secretariat General for EU Affairs, Turkish International Cooperation and Development Agency

NGOs:

Amnesty International, Ankara Refugee Lunch Support Group, Association for Solidarity with Refugees (*Multeci-Der*), Bar Associations Caritas - Caritas Internationalis, Danish Refugee Council, Foundation for Human Rights and Freedoms and Humanitarian Relief, Helsinki Citizens Assembly, Human Rights Association, Human Rights Foundation of Turkey, International Blue Crescent, International Catholic Migration Commission, International Medical Corps, International Middle East Peace Research Center, International Rescue Committee, KADER - JRS: Chaldean-Assyrian Solidarity Association - Jesuit Refugee Service, KAMER - Center for Women, KAOS Gay and Lesbian Cultural Research and Solidarity Association, *Kimse Yok Mu*, MOZAIK - Mozaik Human Resources Development, Relief International, Support to Life, The Association of Human Rights and Solidarity for Turkish Education, The Organization of Human Rights and Solidarity for Oppressed People (*Mazlumder*)

Others:

IOM

Coordination

In 2014-2015, UNHCR will maintain its close cooperation with the line ministries and State institutions and will continue to support the Government in implementing the temporary protection regime for Syrian refugees. The Office will seek to engage expert NGOs to ensure strengthened assistance mechanisms for non-camp populations.

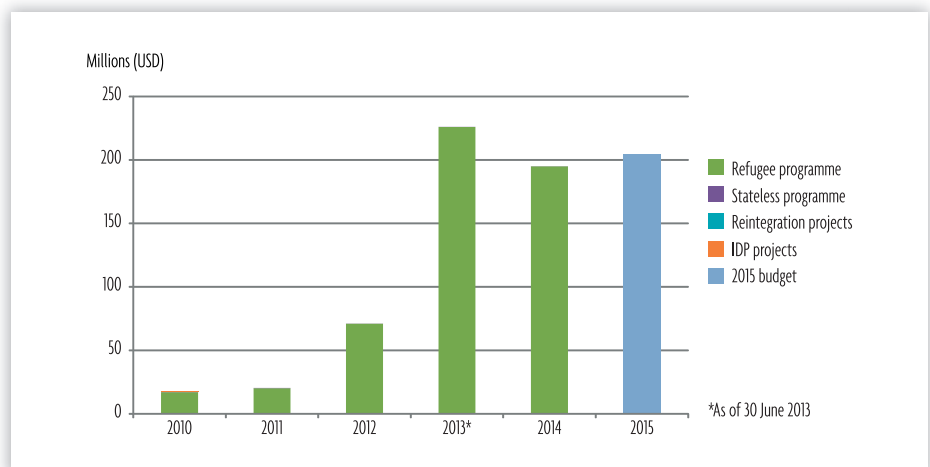
UNHCR will continue to coordinate all UN agency responses designed to support and complement efforts made by the host country for the Syria emergency response. Collaboration with IOM will also continue, specifically on resettlement and voluntary repatriation.

The Office will keep working with partners to implement protection activities and will advocate for the self-reliance of asylum-seekers in urban locations. In order to ensure consistent reception policies in the country, UNHCR will also intensify its efforts to strengthen and broaden its partnerships.

| Financial information |

Over the last four years, the financial requirements for UNHCR's operation in Turkey have increased dramatically from USD 17.7 million in 2010 to a revised 2013 budget of USD 226.1 million, principally due to the refugee influxes from Iraq and Syria. The overall budget for Turkey in 2014 is set at USD 195 million, with the majority of the budget (USD 164.1 million) devoted to the emergency response for Syrian refugees. These financial requirements are based on the best estimates for 2014 using information available as of mid-2013. In light of the evolving situation in Syria, any additional requirements will be presented in the Regional Response Plan for Syrian refugees (RPP6) with the situation undergoing further review in the course of 2014.

Budgets for Turkey | 2010–2015



2014 budget for Turkey | USD

Budget breakdown	PILLAR 1 Refugee programme	PILLAR 2 Stateless programme	Total
2013 revised budget (as of 30 June 2013)	225,885,010	173,391	226,058,401
Favourable protection environment			
International and regional instruments	0	44,000	44,000
Law and policy	772,807	0	772,807
Administrative institutions and practice	560,518	0	560,518
Access to legal assistance and remedies	697,151	0	697,151
Access to territory and refoulement risk reduced	1,581,654	0	1,581,654
Public attitude towards people of concern	1,913,795	0	1,913,795
Subtotal	5,525,925	44,000	5,569,925
Fair protection processes and documentation			
Reception conditions	18,052,834	0	18,052,834
Registration and profiling	16,599,594	0	16,599,594
Status determination procedures	1,361,428	0	1,361,428
Family reunification	561,273	0	561,273
Subtotal	36,575,128	0	36,575,128
Security from violence and exploitation			
Prevention and response to SGBV	1,992,690	0	1,992,690
Freedom of movement and detention risk reduced	773,056	0	773,056
Protection of children	2,065,427	0	2,065,427
Subtotal	4,831,173	0	4,831,173
Basic needs and essential services			
Health	18,186,273	0	18,186,273
Shelter and infrastructure	16,283,678	0	16,283,678
Basic and domestic items	75,786,818	0	75,786,818
Services for people with specific needs	8,948,581	0	8,948,581
Education	14,460,767	0	14,460,767
Subtotal	133,666,117	0	133,666,117
Community empowerment and self-reliance			
Community mobilization	849,238	0	849,238
Subtotal	849,238	0	849,238
Durable solutions			
Comprehensive solutions strategy	253,036	0	253,036
Voluntary return	2,667,309	0	2,667,309
Reintegration	334,000	0	334,000
Resettlement	1,373,181	0	1,373,181
Subtotal	4,627,526	0	4,627,526
Leadership, coordination and partnerships			
Coordination and partnerships	1,727,644	0	1,727,644
Donor relations and resource mobilization	1,299,114	0	1,299,114
Subtotal	3,026,758	0	3,026,758
Logistics and operations support			
Logistics and supply	3,775,951	0	3,775,951
Operations management, coordination and support	2,084,690	0	2,084,690
Subtotal	5,860,641	0	5,860,641
2014 total budget	194,962,505	44,000	195,006,505